

THE MAYOR, CITY OF CAPE TOWN

Reference number: RCS/C.5 Private Bag X9165
CAPE TOWN

8000

## TREASURY CIRCULAR MUN NO. 4/2023

```
THE MAYOR, WEST COAST DISTRICT MUNICIPALITY
THE MAYOR, MATZIKAMA MUNICIPALITY
THE MAYOR, CEDERBERG MUNICIPALITY
THE MAYOR, BERGRIVIER MUNICIPALITY
THE MAYOR, SALDANHA BAY MUNICIPALITY
THE MAYOR, SWARTLAND MUNICIPALITY
THE MAYOR, CAPE WINELANDS DISTRICT MUNICIPALITY
THE MAYOR, WITZENBERG MUNICIPALITY
THE MAYOR, DRAKENSTEIN MUNICIPALITY
THE MAYOR, STELLENBOSCH MUNICIPALITY
THE MAYOR, BREEDE VALLEY MUNICIPALITY
THE MAYOR, LANGEBERG MUNICIPALITY
THE MAYOR, OVERBERG DISTRICT MUNICIPALITY
THE MAYOR, THEEWATERSKLOOF MUNICIPALITY
                                                                         For information
THE MAYOR, OVERSTRAND MUNICIPALITY
THE MAYOR, CAPE AGULHAS MUNICIPALITY
THE MAYOR, SWELLENDAM MUNICIPALITY
THE MAYOR, GARDEN ROUTE DISTRICT MUNICIPALITY
THE MAYOR, KANNALAND MUNICIPALITY
THE MAYOR, HESSEQUA MUNICIPALITY
THE MAYOR, MOSSEL BAY MUNICIPALITY
THE MAYOR, GEORGE MUNICIPALITY
THE MAYOR, OUDTSHOORN MUNICIPALITY
THE MAYOR, BITOU MUNICIPALITY
THE MAYOR, KNYSNA MUNICIPALITY
THE MAYOR, CENTRAL KAROO DISTRICT
THE MAYOR, LAINGSBURG MUNICIPALITY
THE MAYOR, PRINCE ALBERT MUNICIPALITY
THE MAYOR, BEAUFORT WEST MUNICIPALITY
THE MUNICIPAL MANAGER, CITY OF CAPE TOWN: MR L MBANDAZAYO
THE MUNICIPAL MANAGER, WEST COAST DISTRICT MUNICIPALITY: MR D JOUBERT
THE MUNICIPAL MANAGER, MATZIKAMA MUNICIPALITY: MR G SEAS
THE MUNICIPAL MANAGER, CEDERBERG MUNICIPALITY: MR A TITUS (ACTING)
THE MUNICIPAL MANAGER, BERGRIVIER MUNICIPALITY: ADV. H LINDE
THE MUNICIPAL MANAGER, SALDANHA BAY MUNICIPALITY: MR H METTLER
THE MUNICIPAL MANAGER, SWARTLAND MUNICIPALITY: MR J SCHOLTZ
THE MUNICIPAL MANAGER, CAPE WINELANDS DISTRICT MUNICIPALITY: MR H PRINS
THE MUNICIPAL MANAGER, WITZENBERG MUNICIPALITY: MR D NASSON
THE MUNICIPAL MANAGER, DRAKENSTEIN MUNICIPALITY: DR J LEIBBRANDT
THE MUNICIPAL MANAGER, STELLENBOSCH MUNICIPALITY: MS G METTLER
THE MUNICIPAL MANAGER, BREEDE VALLEY MUNICIPALITY: MR D MCTHOMAS
THE MUNICIPAL MANAGER, LANGEBERG MUNICIPALITY: MR A EVERSON (ACTING)
THE MUNICIPAL MANAGER, OVERBERG DISTRICT MUNICIPALITY: MR R BOSMAN
THE MUNICIPAL MANAGER, THEEWATERSKLOOF MUNICIPALITY: MR B NGUBO
THE MUNICIPAL MANAGER, OVERSTRAND MUNICIPALITY: MR D O'NEILL
THE MUNICIPAL MANAGER, CAPE AGULHAS MUNICIPALITY: MR E PHILLIPS
THE MUNICIPAL MANAGER, SWELLENDAM MUNICIPALITY: MS A VORSTER
THE MUNICIPAL MANAGER, GARDEN ROUTE DISTRICT MUNICIPALITY: MR M STRATU
THE MUNICIPAL MANAGER, KANNALAND MUNICIPALITY: MR H BARNARD (ACTING)
THE MUNICIPAL MANAGER, HESSEQUA MUNICIPALITY: MR A DE KLERK
THE MUNICIPAL MANAGER, MOSSEL BAY MUNICIPALITY: MR C PUREN
THE MUNICIPAL MANAGER, GEORGE MUNICIPALITY: DR M GRATZ
THE MUNICIPAL MANAGER, OUDTSHOORN MUNICIPALITY: MR W HENDRICKS
THE MUNICIPAL MANAGER, BITOU MUNICIPALITY: MR M MEMANI
THE MUNICIPAL MANAGER, KNYSNA MUNICIPALITY: MR O SEBOLA
THE MUNICIPAL MANAGER, CENTRAL KAROO DISTRICT MUNICIPALITY: MR T PRINCE (ACTING)
THE MUNICIPAL MANAGER, LAINGSBURG MUNICIPALITY: MR J BOOYSEN
THE MUNICIPAL MANAGER, PRINCE ALBERT MUNICIPALITY: MR A HENDRICKS
THE MUNICIPAL MANAGER, BEAUFORT WEST MUNICIPALITY: DR R LINKS (ACTING)
```

```
THE CHIEF FINANCIAL OFFICER, CITY OF CAPE TOWN: MR K JACOBY
THE CHIEF FINANCIAL OFFICER, WEST COAST DISTRICT MUNICIPALITY: DR J TESSELAAR
THE CHIEF FINANCIAL OFFICER, MATZIKAMA MUNICIPALITY: MR E ALFRED
THE CHIEF FINANCIAL OFFICER, CEDERBERG MUNICIPALITY: VACANT
THE CHIEF FINANCIAL OFFICER, BERGRIVIER MUNICIPALITY: MR D LOUW
THE CHIEF FINANCIAL OFFICER, SALDANHA BAY MUNICIPALITY: MR S VORSTER
THE CHIEF FINANCIAL OFFICER, SWARTLAND MUNICIPALITY: MR M BOLTON
THE CHIEF FINANCIAL OFFICER, CAPE WINELANDS DISTRICT MUNICIPALITY: MS F DU RAAN-GROENEWALD
THE CHIEF FINANCIAL OFFICER, WITZENBERG MUNICIPALITY: MR C KRITZINGER
THE CHIEF FINANCIAL OFFICER, DRAKENSTEIN MUNICIPALITY: MR B BROWN
THE CHIEF FINANCIAL OFFICER, STELLENBOSCH MUNICIPALITY: MR K CAROLUS
THE CHIEF FINANCIAL OFFICER, BREEDE VALLEY MUNICIPALITY: MR R ONTONG
THE CHIEF FINANCIAL OFFICER, LANGEBERG MUNICIPALITY: MR M SHUDE
THE CHIEF FINANCIAL OFFICER, OVERBERG DISTRICT MUNICIPALITY: MR N KRUGER
THE CHIEF FINANCIAL OFFICER, THEEWATERSKLOOF MUNICIPALITY: MR A RIDDLES (ACTING)
THE CHIEF FINANCIAL OFFICER, OVERSTRAND MUNICIPALITY: MS S REYNEKE-NAUDÉ
THE CHIEF FINANCIAL OFFICER, CAPE AGULHAS MUNICIPALITY: MR H VAN BILJON
THE CHIEF FINANCIAL OFFICER, SWELLENDAM MUNICIPALITY: MS E WASSERMANN
THE CHIEF FINANCIAL OFFICER, GARDEN ROUTE DISTRICT MUNICIPALITY: MR T LOLIWE (ACTING)
THE CHIEF FINANCIAL OFFICER, KANNALAND MUNICIPALITY: MR G BOOYSEN (ACTING)
THE CHIEF FINANCIAL OFFICER, HESSEQUA MUNICIPALITY: MS H VILJOEN
THE CHIEF FINANCIAL OFFICER, MOSSEL BAY MUNICIPALITY: MR O FREDERICKS
THE CHIEF FINANCIAL OFFICER, GEORGE MUNICIPALITY: MR R DU PLESSIS
THE CHIEF FINANCIAL OFFICER, OUDTSHOORN MUNICIPALITY: MR G DE JAGER (ACTING)
THE CHIEF FINANCIAL OFFICER, BITOU MUNICIPALITY: MR F LÖTTER (ACTING)
THE CHIEF FINANCIAL OFFICER, KNYSNA MUNICIPALITY: MS L SOTSHEDE (ACTING)
THE CHIEF FINANCIAL OFFICER, CENTRAL KAROO DISTRICT MUNICIPALITY: MR M NHLENGETHWA (ACTING)
THE CHIEF FINANCIAL OFFICER, LAINGSBURG MUNICIPALITY: MS A GROENEWALD
THE CHIEF FINANCIAL OFFICER, PRINCE ALBERT MUNICIPALITY: MR P ERASMUS
THE CHIEF FINANCIAL OFFICER, BEAUFORT WEST MUNICIPALITY: MR N MABHENA (ACTING)
THE HEAD OFFICIAL: PROVINCIAL TREASURY (MR D SAVAGE)
THE DEPUTY DIRECTOR-GENERAL: FISCAL AND ECONOMIC SERVICES (DR R HAVEMANN)
THE DEPUTY DIRECTOR-GENERAL: GOVERNANCE AND ASSET MANAGEMENT (MS J GANTANA)
THE CHIEF DIRECTOR: PUBLIC POLICY SERVICES (MS S ROBINSON)
THE CHIEF DIRECTOR: PROVINCIAL GOVERNMENT PUBLIC FINANCE (MS A PICK)
THE CHIEF DIRECTOR: LOCAL GOVERNMENT PUBLIC FINANCE (MR S KENYON)
THE CHIEF DIRECTOR: ASSET MANAGEMENT (MR I SMITH)
THE CHIEF DIRECTOR: FINANCIAL GOVERNANCE AND ACCOUNTING (MR A HARDIEN)
THE CHIEF FINANCIAL OFFICER (MS A SMIT)
THE HEAD: OFFICE OF THE FINANCE MINISTRY (MR R BRUETON)
THE DIRECTOR: BUSINESS INFORMATION AND DATA MANAGEMENT (MR P PIENAAR)
THE DIRECTOR: FINANCIAL GOVERNANCE (MS M VAN NIEKERK)
THE DIRECTOR: FISCAL POLICY (MR M BOOYSEN)
THE DIRECTOR: INFRASTRUCTURE (MS S VAN BREDA) (ACTING)
THE DIRECTOR: LOCAL GOVERNMENT ACCOUNTING (MR F SALIE)
THE DIRECTOR: LOCAL GOVERNMENT BUDGET OFFICE (MS N RINQUEST) (ACTING)
THE DIRECTOR: LOCAL GOVERNMENT REVENUE AND EXPENDITURE (GROUP ONE) (MR T NTSHINGILA)
THE DIRECTOR: LOCAL GOVERNMENT REVENUE AND EXPENDITURE (GROUP TWO) (MR I TSIE)
THE DIRECTOR: LOCAL GOVERNMENT MFMA COORDINATION (MR D CRONJE)
THE DIRECTOR: LOCAL GOVERNMENT SUPPLY CHAIN MANAGEMENT (MS L SALLIES) (ACTING)
THE DIRECTOR: PROVINCIAL GOVERNMENT ACCOUNTING (MS A ABOO)
THE DIRECTOR: PROVINCIAL GOVERNMENT BUDGET OFFICE (MS T VAN DE RHEEDE)
THE DIRECTOR: PROVINCIAL GOVERNMENT FINANCE (EXPENDITURE MANAGEMENT) (MS M NICHOLAS)
THE DIRECTOR: PROVINCIAL GOVERNMENT SUPPLY CHAIN MANAGEMENT (MS N EBRAHIM)
THE DIRECTOR: STRATEGIC AND OPERATIONAL MANAGEMENT SUPPORT (MS N ISMAIL)
THE DIRECTOR: SUPPORTING AND INTERLINKED FINANCIAL SYSTEMS (MR A MAZOMBA)
THE PROVINCIAL AUDITOR
MASTER RECORDS OFFICIAL: BUSINESS INFORMATION AND DATA MANAGEMENT
THE HEAD OF DEPARTMENT: LOCAL GOVERNMENT
THE CHIEF DIRECTOR: LOCAL GOVERNMENT BUDGET ANALYSIS - NATIONAL TREASURY (MR J HATTINGH)
THE CHIEF DIRECTOR: MFMA IMPLEMENTATION - NATIONAL TREASURY (MR TV PILLAY)
```

2

### WESTERN CAPE FINANCIAL MANAGEMENT CAPABILITY GRANT REPORTING REQUIREMENTS

#### 1. PURPOSE

The purpose of this Circular is to inform municipal Chief Financial Officers (CFOs), Municipal Managers and other municipal officials of the in-year reporting requirements associated with Western Cape Financial Management Capability Grant (WC FMCG) funding allocations.

#### 2. BACKGROUND

Following an extensive conditional grant review, in the 2022/23 financial year, Provincial Treasury (PT) merged the Western Cape Financial Management Support Grant and the Western Cape Financial Management Capacity Building Grant to establish a single grant funding mechanism in the form of the Western Cape Financial Management Capability Grant (WC FMCG). The intention of this merger was to streamline the allocation process and to remove any possible overlaps between the former two grants.

The detailed Grant Framework was published in Provincial Gazette 8566 on 14 March 2022. In line with section 29(2) of the 2022 DoRA, the Western Cape Appropriation Act (Act 2 of 2022) earmarked an amount of R18.759 million to the WC FMCG for 2022/23.

Allocations from the WC FMCG will primarily support two functions: contributions towards financial management projects; and an External Bursary Programme.

# **Financial Management Projects**

An official request was directed to all municipalities in the latter part of 2022 to consider the grant allocation criteria as contained in the Grant Framework and to submit proposals for projects to be funded by the grant. Targeted support areas were also identified through the various in-year financial performance monitoring (IYM) processes as well as the Strategic and Technical Integrated Municipal Engagements (SIME & TIME). PT considered all proposals received and requested qualifying municipalities to submit formal implementation plans.

### **External Bursary Programme**

The WC FMCG will in 2022/23 continue to give effect to the need for human capacity building support as envisaged in the old Western Cape Financial Management Capacity Building Grant (WC FMCBG). The municipal specific allocations towards the External Bursary Programme were determined following a review of financial and non-financial performance against previous bursary allocations.

Municipalities were formally notified in January 2023 of the financial management project and external bursary programme allocations and were requested to sign binding agreements prior to the transfer of the 2022/23 allocations. As required by the 2022 DoRA, PT published the final municipal specific allocations (contributions to both financial management projects and the external bursary programme) in the Provincial Gazette Extraordinary No. 8712 in February 2023.

In line with the outcomes of the grant review process, PT has also strengthened its control mechanisms to more accurately monitor the impact of the funding provided in line with the intended outcomes contained in the grant framework. To this end, PT refined the financial and non-financial reporting requirements for municipalities to better align with the commitments made in the project implementation plans.

While these requirements are briefly captured in the formal contractual agreements signed between municipalities and PT prior to the transfer of the 2022/23 allocations, this circular clarifies in more detail what will be expected of municipalities.

#### 3. REPORTING REQUIREMENTS

Formal in-year reporting against the 2022/23 WC FMCG allocations must be institutionalised as part of the existing monthly and quarterly financial and non-financial reporting mechanisms provided for in respectively sections 71 and 52 of the Local Government: Municipal Finance Management Act (MFMA) (Act 56 of 2003) (MFMA).

## MFMA Section 71 Monthly Reporting

Section 71 of the MFMA requires that the accounting officer of a municipality must by no later than 10 working days after the end of each month submit to the mayor and the relevant provincial treasury a statement, in the prescribed format, on the state of the municipality's budget. The format is prescribed in Schedule C of the Municipal Budget and Reporting Regulations (MBRR) and specifically requires that the statement (report) should include an overview of allocation and grant receipts and expenditure.

As the WC FMCG funding transfers were processed in February 2023, municipalities must ensure that the section 71 report due on 10 March 2023 reflects the amount published in Provincial Gazette Extraordinary No.8712. Municipalities must continue to reflect on expenditure against these allocations in all upcoming \$71 reports.

The S71 report should distinguish between the WC FMCG allocations received for financial management projects and the external bursary programme. This is only applicable to municipalities who received both types of allocations.

Provincial Treasury is aware that most municipalities are already reporting against grant allocations in their monthly reports. This notice therefore merely serves as a timeous reminder that the inclusion of grant related expenditure in the S71 reports is a basic condition of the grant.

### **MFMA Section 52 Quarterly Reporting**

Section 52(d) of the MFMA states that the mayor of the municipality must, within 30 days after the end of each quarter, submit a report to the council on the implementation of the budget and the financial state of affairs of the municipality. This report must be placed on the municipal website and/or be submitted to the Provincial Treasury within five days after its tabling in council.

The S52(d) report must also be in the format prescribed in Schedule C of the MBRR and be consistent with the monthly budget statements for the quarter as applicable. In similar fashion to the S71 report, the S52(d) report should therefore also reflect on expenditure against the WC FMCG.

The quarterly report differs from the \$71 report in terms of the need to submit a concise non-financial progress report of each project (both financial management projects and external bursary support) for which it received funding from the WC FMCG. While municipalities frequently report on grant expenditure (quantitative reporting), PT has introduced this requirement as a qualitative measure of value. Municipalities are requested to complete the non-financial return form (**Annexure A**) for each project and the external bursary programme and to include it in the \$52(d) report submitted to council (and eventually provincial treasury).

Close-out Report (Only applicable to financial management projects)

Municipalities are required to submit a project close-out report at the end of the financial year to provide PT with an update on the project results and to reflect on lessons learnt. The close-out report should more specifically reflect on the impact statement contained in the implementation plan to

ascertain whether the desired outcomes were achieved.

The close-out report should be submitted to PT within one month of the end of the municipal financial year i.e., by 1 August 2023. Please note that the close-out report is required irrespective of whether a

roll-over application was made/approved.

The close-out report does not have to refer to the external bursary programme as progress against

these allocations are monitored throughout the year.

4. **NON-COMPLIANCE** 

> Failure by the Municipality to report on the grant performance through the monthly, quarterly and close-out reports described above constitutes a breach of the formal contractual agreement signed

prior to the transfer of funds will trigger a formal letter of caution from the Department.

Failure by a municipality to remedy such a breach within ten (10) working days of receiving the letter of caution could result in the Department, without prejudice to any other remedy which may be available to it, cancelling the agreement and claiming back all allocated funds with interest from the

transgressing municipality.

5. **APPLICATION** 

> The reporting requirements outlined in this Circular is applicable to all 2022/23 WC FMCG allocations and will further remain in place for any future annual WC FMCG allocations, unless replaced or

revoked.

**DR R HAVEMANN** 

DEPUTY DIRECTOR-GENERAL: FISCAL AND ECONOMIC SERVICES