

Reference: RCS/C.6

Private Bag X9165  
CAPE TOWN  
8000

## TREASURY CIRCULAR NO. 29 / 2021

THE PREMIER

THE MINISTER OF AGRICULTURE  
THE MINISTER OF COMMUNITY SAFETY  
THE MINISTER OF CULTURAL AFFAIRS AND SPORT  
THE MINISTER OF EDUCATION  
THE MINISTER OF FINANCE AND ECONOMIC OPPORTUNITIES  
THE MINISTER OF HEALTH  
THE MINISTER OF HUMAN SETTLEMENTS  
THE MINISTER OF LOCAL GOVERNMENT, ENVIRONMENTAL AFFAIRS AND DEVELOPMENT PLANNING  
THE MINISTER OF SOCIAL DEVELOPMENT  
THE MINISTER OF TRANSPORT AND PUBLIC WORKS

THE SPEAKER: PROVINCIAL PARLIAMENT  
THE DEPUTY SPEAKER: PROVINCIAL PARLIAMENT

THE EXECUTIVE AUTHORITY: WESTERN CAPE GAMBLING AND RACING BOARD (MINISTER D MAYNIER)  
THE EXECUTIVE AUTHORITY: WESTERN CAPE NATURE CONSERVATION BOARD (MINISTER A BREDELL)  
THE EXECUTIVE AUTHORITY: WESTERN CAPE INVESTMENTS AND TRADE PROMOTION AGENCY (MINISTER D MAYNIER)  
THE EXECUTIVE AUTHORITY: SALDANHA BAY IDZ LICENCING COMPANY (MINISTER D MAYNIER)  
THE EXECUTIVE AUTHORITY: WESTERN CAPE CULTURAL COMMISSION (MINISTER A MARAIS)  
THE EXECUTIVE AUTHORITY: WESTERN CAPE LANGUAGE COMMITTEE (MINISTER A MARAIS)  
THE EXECUTIVE AUTHORITY: WESTERN CAPE HERITAGE (MINISTER A MARAIS)  
THE EXECUTIVE AUTHORITY: CASIDRA (MINISTER IH MEYER)  
THE EXECUTIVE AUTHORITY: WESTERN CAPE LIQUOR AUTHORITY (MINISTER A FRITZ)

THE ACCOUNTING OFFICER: VOTE 1: PREMIER (DR H MALILA)  
THE ACCOUNTING OFFICER: VOTE 2: PROVINCIAL PARLIAMENT (MR R ADAMS)  
THE ACCOUNTING OFFICER: VOTE 3: PROVINCIAL TREASURY (MR D SAVAGE)  
THE ACCOUNTING OFFICER: VOTE 4: COMMUNITY SAFETY (ADV. Y PILLAY)  
THE ACCOUNTING OFFICER: VOTE 5: EDUCATION (MR B WALTERS)  
THE ACCOUNTING OFFICER: VOTE 6: HEALTH (DR K CLOETE)  
THE ACCOUNTING OFFICER: VOTE 7: SOCIAL DEVELOPMENT (DR R MACDONALD)  
THE ACCOUNTING OFFICER: VOTE 8: HUMAN SETTLEMENTS (MS P MAYISELA)  
THE ACCOUNTING OFFICER: VOTE 9: ENVIRONMENTAL AFFAIRS AND DEVELOPMENT PLANNING (MR P VAN ZYL)  
THE ACCOUNTING OFFICER: VOTE 10: TRANSPORT AND PUBLIC WORKS (MS J GOOCH)  
THE ACCOUNTING OFFICER: VOTE 11: AGRICULTURE (DR M SEBOPETSA)  
THE ACCOUNTING OFFICER: VOTE 12: ECONOMIC DEVELOPMENT AND TOURISM (MR S FOURIE)  
THE ACCOUNTING OFFICER: VOTE 13: CULTURAL AFFAIRS AND SPORT (MR G REDMAN)  
THE ACCOUNTING OFFICER: VOTE 14: LOCAL GOVERNMENT (MR G PAULSE)

THE CHIEF FINANCIAL OFFICER: VOTE 1: PREMIER (MR D BASSON)  
THE CHIEF FINANCIAL OFFICER: VOTE 2: PROVINCIAL PARLIAMENT (MS N PETERSEN)  
THE CHIEF FINANCIAL OFFICER: VOTE 3: PROVINCIAL TREASURY (MS A SMIT)  
THE CHIEF FINANCIAL OFFICER: VOTE 4: COMMUNITY SAFETY (MR M FRIZLAR)  
THE CHIEF FINANCIAL OFFICER: VOTE 5: EDUCATION (MR L ELY)  
THE CHIEF FINANCIAL OFFICER: VOTE 6: HEALTH (MR S KAYE)  
THE CHIEF FINANCIAL OFFICER: VOTE 7: SOCIAL DEVELOPMENT (MR JO SMITH)  
THE CHIEF FINANCIAL OFFICER: VOTE 8: HUMAN SETTLEMENTS (MR F DE WET)  
THE CHIEF FINANCIAL OFFICER: VOTE 9: ENVIRONMENTAL AFFAIRS AND DEVELOPMENT PLANNING (MR RT MOSOME)  
THE CHIEF FINANCIAL OFFICER: VOTE 10: TRANSPORT AND PUBLIC WORKS (ADV. C SMITH)  
THE CHIEF FINANCIAL OFFICER: VOTE 11: AGRICULTURE (MR F HUYSAMER)  
THE CHIEF FINANCIAL OFFICER: VOTE 12: ECONOMIC DEVELOPMENT AND TOURISM (MS M ABRAHAMS)  
THE CHIEF FINANCIAL OFFICER: VOTE 13: CULTURAL AFFAIRS AND SPORT (MS BG RUTGERS)  
THE CHIEF FINANCIAL OFFICER: VOTE 14: LOCAL GOVERNMENT (MS B SEWLALL-SINGH)

For information

THE ACCOUNTING AUTHORITY: WESTERN CAPE GAMBLING AND RACING BOARD (MR D LAKAY)  
 THE ACCOUNTING AUTHORITY: WESTERN CAPE NATURE CONSERVATION BOARD (PROF D HENDRICKS)  
 THE ACCOUNTING AUTHORITY: WESTERN CAPE INVESTMENTS AND TRADE PROMOTION AGENCY (MR M SPICER)  
 THE ACCOUNTING AUTHORITY: SALDANHA BAY IDZ LICENCING COMPANY (DR J STEGMANN)  
 THE ACCOUNTING AUTHORITY: WESTERN CAPE CULTURAL COMMISSION (MS J MOLELEKI)  
 THE ACCOUNTING AUTHORITY: WESTERN CAPE LANGUAGE COMMITTEE (MS J MOLELEKI)  
 THE ACCOUNTING AUTHORITY: WESTERN CAPE HERITAGE (MR M DLAMUKA)  
 THE ACCOUNTING AUTHORITY: CASIDRA (MR A MOOS)  
 THE ACCOUNTING AUTHORITY: WESTERN CAPE LIQUOR AUTHORITY (ADV. T SIDAKI)  
 THE CHIEF EXECUTIVE OFFICER: WESTERN CAPE GAMBLING AND RACING BOARD (MR P ABRAHAMS)  
 THE CHIEF EXECUTIVE OFFICER: WESTERN CAPE NATURE CONSERVATION BOARD (DR R OMAR)  
 THE CHIEF EXECUTIVE OFFICER: WESTERN CAPE INVESTMENTS AND TRADE PROMOTION AGENCY (MR T HARRIS)  
 THE CHIEF EXECUTIVE OFFICER: SALDANHA BAY IDZ LICENCING COMPANY (MS K BEUKES)  
 THE CHIEF EXECUTIVE OFFICER: CASIDRA (MR S SYMINGTON)  
 THE CHIEF EXECUTIVE OFFICER: WESTERN CAPE LIQUOR AUTHORITY (ADV. L PETERSEN) (ACTING)  
 THE CHIEF FINANCIAL OFFICER: WESTERN CAPE GAMBLING AND RACING BOARD (MS Z SIWA)  
 THE CHIEF FINANCIAL OFFICER: WESTERN CAPE NATURE CONSERVATION BOARD (MR M BHAYAT)  
 THE CHIEF FINANCIAL OFFICER: WESTERN CAPE INVESTMENTS AND TRADE PROMOTION AGENCY (MS K ZAMA)  
 THE CHIEF FINANCIAL OFFICER: SALDANHA BAY IDZ LICENCING COMPANY (MR H BONESCHANS)  
 THE CHIEF FINANCIAL OFFICER: WESTERN CAPE CULTURAL COMMISSION (MS B RUTGERS)  
 THE CHIEF FINANCIAL OFFICER: WESTERN CAPE LANGUAGE COMMITTEE (MS B RUTGERS)  
 THE CHIEF FINANCIAL OFFICER: WESTERN CAPE HERITAGE (MS B RUTGERS)  
 THE CHIEF FINANCIAL OFFICER: CASIDRA (MR F VAN ZYL)  
 THE CHIEF FINANCIAL OFFICER: WESTERN CAPE LIQUOR AUTHORITY (MR S GCWABE)  
 THE DIRECTOR: GOVERNMENT MOTOR TRANSPORT (MR R WIGGILL)  
 THE HEAD OFFICIAL: PROVINCIAL TREASURY (MR D SAVAGE)  
 THE DEPUTY DIRECTOR-GENERAL: FISCAL AND ECONOMIC SERVICES (DR R HAVEMANN)  
 THE DEPUTY DIRECTOR-GENERAL: GOVERNANCE AND ASSET MANAGEMENT (MS J GANTANA)  
 THE CHIEF DIRECTOR: PUBLIC POLICY SERVICES (DR R HAVEMANN) (PRO TEM)  
 THE CHIEF DIRECTOR: PROVINCIAL GOVERNMENT PUBLIC FINANCE (MS A PICK)  
 THE CHIEF DIRECTOR: LOCAL GOVERNMENT PUBLIC FINANCE (MR S KENYON)  
 THE CHIEF DIRECTOR: ASSET MANAGEMENT (MR I SMITH)  
 THE CHIEF DIRECTOR: FINANCIAL GOVERNANCE AND ACCOUNTING (MR A HARDIEN)  
 THE CHIEF FINANCIAL OFFICER (MS A SMIT)  
 THE HEAD: OFFICE OF THE FINANCE MINISTRY (MS C GREEN)  
 THE DIRECTOR: BUSINESS INFORMATION AND DATA MANAGEMENT (MR P PIENAAR)  
 THE DIRECTOR: FINANCIAL GOVERNANCE (MS M VAN NIEKERK)  
 THE DIRECTOR: FISCAL POLICY (DR N NLEYA)  
 THE DIRECTOR: INFRASTRUCTURE (MR K LANGENHOVEN)  
 THE DIRECTOR: LOCAL GOVERNMENT ACCOUNTING (MR F SALIE)  
 THE DIRECTOR: LOCAL GOVERNMENT BUDGET OFFICE (MR M BOOYSEN)  
 THE DIRECTOR: LOCAL GOVERNMENT REVENUE AND EXPENDITURE (GROUP ONE) (MS K NEETHLING) (ACTING)  
 THE DIRECTOR: LOCAL GOVERNMENT REVENUE AND EXPENDITURE (GROUP TWO) (MS E WENN) (ACTING)  
 THE DIRECTOR: LOCAL GOVERNMENT MFMA COORDINATION (MR S KENYON) (PRO TEM)  
 THE DIRECTOR: LOCAL GOVERNMENT SUPPLY CHAIN MANAGEMENT (MR R MOOLMAN)  
 THE DIRECTOR: PROVINCIAL GOVERNMENT ACCOUNTING (MS A ABOO)  
 THE DIRECTOR: PROVINCIAL GOVERNMENT BUDGET OFFICE (MS T VAN DE RHEEDE) (ACTING)  
 THE DIRECTOR: PROVINCIAL GOVERNMENT FINANCE (EXPENDITURE MANAGEMENT) (MS A PICK) (PRO TEM)  
 THE DIRECTOR: PROVINCIAL GOVERNMENT SUPPLY CHAIN MANAGEMENT (MS N EBRAHIM)  
 THE DIRECTOR: STRATEGIC AND OPERATIONAL MANAGEMENT SUPPORT (MS N ISMAIL)  
 THE DIRECTOR: SUPPORTING AND INTERLINKED FINANCIAL SYSTEMS (MR A MAZOMBA)  
 THE PROVINCIAL AUDITOR  
 MASTER RECORDS OFFICIAL: BUSINESS INFORMATION AND DATA MANAGEMENT  
 THE DEPUTY DIRECTOR-GENERAL: CORPORATE ASSURANCE, DEPARTMENT OF THE PREMIER (MS H ROBSON)

## **SUBMISSION OF INTERIM FINANCIAL STATEMENTS (IFS) AS AT 30 SEPTEMBER 2021 BY PROVINCIAL ENTITIES**

### **1. PURPOSE**

- 1.1 To inform Western Cape Public, Trading and other entities to submit the Interim Financial Statements (IFS) as at 30 September 2021 to the Provincial Treasury by 30 October 2021, for assessment by the Directorate Provincial Government Accounting and Compliance.

## 2. BACKGROUND

- 2.1 The purpose of the assessment of the IFS is, inter alia, to identify issues of concern to be addressed before the year-end financial statements are compiled.
- 2.2 The review of IFS will mainly consist of verifying figures reported against supporting documentation supplied in the audit file and making enquiries of persons responsible for financial and accounting matters. Therefore, the main focus areas of the assessment are to test:
- the implementation of **Directive 5** as amended by the Accounting Standards Board (ASB) for the 2021/22 financial year;
  - whether errors arising from the previous audit relating to financial statements have been rectified; and
  - the accuracy of information submitted for assessment.

## 3. BASIS FOR PREPARATION

- 3.1 Financial statements are prepared in terms of the effective Standards of GRAP as contained in ASB Directive 5.
- 3.2 Attention should also be drawn to **Directive 5 Appendix C1: 1 April 2021**, which lists the standards and pronouncements that are the GRAP Reporting Framework for public entities, constitutional institutions, and Public FET Colleges effective for financial periods commencing on or after **1 April 2021** and should be applied as set out in paragraphs .05 and .06 of Directive 5.
- 3.3 **Trading Entities** should also take note of the content of **Directive 5, Appendix C3**. This Appendix lists the standards and pronouncements that are the GRAP Reporting Framework effective for financial periods commencing on or after 1 April 2020 and should be applied as set out in paragraphs .05 and .06 of Directive 5.
- 3.4 The attached **Annexure A** provides a summary of the Standards of GRAP that were applicable for the previous financial year versus those applicable for 2020/21.

## 4. ACTION REQUIRED

- 4.1 Entities must prepare the Interim Financial Statements (IFS) for the period ended 30 September 2021 in accordance with GRAP standards, per Directive 5.
- 4.2 In preparing the IFS, entities are advised to utilise in conjunction with the applicable GRAP Standard(s) the **NT GRAP Disclosure/Compliance Checklist** (<http://oag.treasury.gov.za/Office of the Accountant-Genera l> Publications > 06. GRAP > 03. Tools > 18. GRAP disclosure checklist>) as well as the latest Caseware AFS template.
- 4.3 The IFS must be submitted together with the **Audit File** information by **29 October 2021** to PG Accounting and Compliance for review purposes. Entities must also submit a certificate signed by the CFO of the entity to confirm the completeness and accuracy of financial statements submitted.

4.4 The information must be forwarded to the relevant official within Provincial Government: Accounting and Compliance:

ENTITY	Name and Surname	Telephone Number	Email Address
CapeNature	Vurge van Rayner	021 483 6802	<a href="mailto:Vurge.vanRayner@westerncape.gov.za">Vurge.vanRayner@westerncape.gov.za</a>
Liquor Authority	Siyanda Thomas	021 483 6677	<a href="mailto:Siyanda.Thomas@westerncape.gov.za">Siyanda.Thomas@westerncape.gov.za</a>
Casidra	Zimkhitha Joka	021 483 3669	<a href="mailto:Zimkhitha.Joka@westerncape.gov.za">Zimkhitha.Joka@westerncape.gov.za</a>
Atlantis Special Economic Zone	Mogamat Faker	021 483 6950	<a href="mailto:Mogamat.Faker@westerncape.gov.za">Mogamat.Faker@westerncape.gov.za</a>
WESGRO	Shaun Manuel	021 483 6600	<a href="mailto:Shaun.Manuel@westerncape.gov.za">Shaun.Manuel@westerncape.gov.za</a>
SBIDZ			
Heritage	Neil Schippers	021 483 8666	<a href="mailto:Neil.Schippers@westerncape.gov.za">Neil.Schippers@westerncape.gov.za</a>
Cultural			
Language			
GMT	Yolanda Solomons	021 483 6415	<a href="mailto:Yolanda.Solomons@westerncape.gov.za">Yolanda.Solomons@westerncape.gov.za</a>
Gambling Board			

4.5 Any enquiries on the preparation and submission of the Interim Financial Statements (IFS) as well as the Audit File Information must be forwarded to [PTheleme@treasury.gov.za](mailto:PTheleme@treasury.gov.za) and Cc [Loyiso.Faniso@westerncape.gov.za](mailto:Loyiso.Faniso@westerncape.gov.za)

Your co-operation in this regard will be highly appreciated.

**MS A ABOO**  
**DIRECTOR: PROVINCIAL GOVERNMENT ACCOUNTING**  
**DATE: 12 August 2021**

## Summary of Standards of GRAP applicable for 2020/21 and 2021/22, as per ASB Directive 5

Reference	Topic	2020/21	2021/22
GRAP 1	Presentation of Financial Statements	Apply	Apply
GRAP 2	Cash Flow Statements	Apply	Apply
GRAP 3	Accounting Policies, Changes in Accounting Estimates and Errors	Apply	Apply
GRAP 4	The Effects of Changes in Foreign Exchange Rates	Apply	Apply
GRAP 5	Borrowing Costs	Apply	Apply
GRAP 9	Revenue from Exchange Transactions	Apply	Apply
GRAP 10	Financial Reporting in Hyperinflationary Economies	Apply	Apply
GRAP 11	Construction Contracts	Apply	Apply
GRAP 12	Inventories	Apply	Apply
GRAP 13	Leases	Apply	Apply
GRAP 14	Events After the Reporting Date	Apply	Apply
GRAP 16	Investment Property	Apply	Apply
GRAP 17	Property, Plant and Equipment	Apply	Apply
GRAP 18	Segment Reporting	Apply	Apply
GRAP 19	Provisions, Contingent Liabilities and Contingent Assets	Apply	Apply
GRAP 20	Related Party Disclosures	Use to disclose info/formulate Accounting Policy	Use to disclose info/formulate Accounting Policy
GRAP 21	Impairment of Non-cash-generating Assets	Apply	Apply
GRAP 23	Revenue from Non-Exchange Transactions (Taxes and Transfers)	Apply	Apply
GRAP 24	Presentation of Budget Information in Financial Statements	Apply	Apply
GRAP 25	Employee Benefits	Apply	Apply
GRAP 26	Impairment of Cash-generating Assets	Apply	Apply
GRAP 27	Agriculture	Apply	Apply
GRAP 31	Intangible Assets	Apply	Apply
GRAP 32	Service Concession Arrangements: Grantor	Consider developing Accounting Policy	Consider developing Accounting Policy
GRAP 34	Separate Financial Statements	Apply	Apply
GRAP 35	Consolidated Financial Statements	Apply	Apply
GRAP 36	Investments in Associates and Joint Ventures	Apply	Apply
GRAP 37	Joint Arrangements	Apply	Apply
GRAP 37	Disclosure of Interests in Other Entities	Apply	Apply
GRAP 100	Discontinued Operations	Apply	Apply
GRAP 103	Heritage Assets	Apply	Apply
GRAP 104	Financial Instruments	Apply	Apply
GRAP 105	Transfers of Functions Between Entities Under Common Control	Apply	Apply

Reference	Topic	2020/21	2021/22
GRAP 106	Transfers of Functions Between Entities Not Under Common Control	Apply	Apply
GRAP 107	Mergers	Apply	Apply
GRAP 108	Statutory Receivables	Consider developing Accounting Policy	Consider developing Accounting Policy
GRAP 109	Accounting by Principals and Agents	Consider developing Accounting Policy	Consider developing Accounting Policy
GRAP 110	Living and Non-living Resources	Apply	Apply
Directive 1	Repeal of Existing Transitional Provisions in, and Consequential Amendments to, Standards of GRAP	Apply	Apply
Directive 2	Transitional Provisions for the Adoption of Standards of GRAP by Public Entities, Municipal Entities and Constitutional Institutions	Apply	Apply
Directive 3	Transitional Provisions for the Adoption of Standards of GRAP by High Capacity Municipalities	Apply	Apply
Directive 4	Transitional Provisions for the Adoption of Standards of GRAP by Medium and Low Capacity Municipalities	Apply	Apply
Directive 5	Determining the GRAP Reporting Framework	Apply	Apply
Directive 6	Transitional Provisions for Revenue Collected by the South African Revenue Service (SARS)	Apply	Apply
Directive 7	The Application of Deemed Cost	Apply	Apply
Directive 8	Transitional Provisions for Parliament and the Provincial Legislatures	Apply	Apply
Directive 9	The Application of the Standards of GRAP by Trading Entities	Apply	Apply
Directive 10	Application of the Standards of GRAP by Public Further and Education Training Colleges	Apply	Apply
Directive 11	Changes in the Measurement Bases Following the Initial Adoption of the Standards of GRAP	Apply	Apply
Directive 12	The Selection of an Appropriate Reporting Framework by Public Entities	Apply	Apply
IGRAP 1	Applying the Probability Test on Initial Recognition of Revenue	Apply	Apply
IGRAP 2	Changes in Existing Decommissioning, Restoration and Similar Liabilities	Apply	Apply
IGRAP 3	Determining whether an Arrangement Contains a Lease	Apply	Apply
IGRAP 4	Rights to Interests Arising from Decommissioning, Restoration and Environmental Rehabilitation Funds	Apply	Apply
IGRAP 5	Applying the Restatement Approach under the Standard of GRAP on Financial Reporting in Hyperinflationary Economies	Apply	Apply
IGRAP 6	Loyalty Programmes	Apply	Apply

Reference	Topic	2020/21	2021/22
IGRAP 7	The Limit on a Defined Benefit Asset, Minimum Funding Requirements and their Interaction	Apply	Apply
IGRAP 8	Agreements for the Construction of Assets from Exchange Transactions	Apply	Apply
IGRAP 9	Distributions of Non-Cash Assets to Owners	Apply	Apply
IGRAP 10	Assets Received from Customers	Apply	Apply
IGRAP 13	Operating Leases – Incentives	Apply	Apply
IGRAP 14	Evaluating the Substance of Transactions Involving the Legal Form of a Lease	Apply	Apply
IGRAP 15	Revenue - Barter Transactions Involving Advertising Services	Apply	Apply
IGRAP 16	Intangible Assets - Website Costs	Apply	Apply
IGRAP 17	Service Concession Arrangements Where a Grantor Controls a Significant Residual Interest in an Asset	Apply	Apply
IGRAP 18	Recognition and Derecognition of Land	Apply	Apply
IGRAP 19	Liabilities to Pay Levies	Apply	Apply
IGRAP 20	Accounting for Adjustments to Revenue	Apply	Apply
Guideline	Accounting for Arrangements Undertaken in terms of the National Housing Programme	Apply	Apply
Guideline	Accounting for Landfill Sites	Consider developing Accounting Policy	Consider developing Accounting Policy
IFRS 4	Insurance Contracts	Apply	Apply
IFRS 6	Exploration for and Evaluation of Mineral Resources	Apply	Apply
IAS 12	Income Taxes	Apply	Apply
SIC – 25	Income Taxes - Changes in the Tax Status of an Entity or its Shareholders	Apply	Apply
SIC – 29	Service Concession Arrangements – Disclosures	Apply	Apply
IFRIC 12	Service Concession Arrangements	Apply	Apply
IFRIC 20	Stripping Costs in the Production Phase of a Surface Mine	Apply	Apply
IFRIC 22	Foreign Currency Transactions and Advance Consideration	Apply	Apply
IFRIC 23	Uncertainty Over Income Tax Treatments	Apply	Apply