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Reference: RCS/C.6 Private Bag X9165
CAPE TOWN

8000

## TREASURY CIRCULAR NO. 8/2021

THE PREMIER

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THE MINISTER OF AGRICULTURE
THE MINISTER OF COMMUNITY SAFETY
THE MINISTER OF CULTURAL AFFAIRS AND SPORT
THE MINISTER OF EDUCATION
THE MINISTER OF FINANCE AND ECONOMIC OPPORTUNITIES
THE MINISTER OF HEALTH
THE MINISTER OF HUMAN SETTLEMENTS
THE MINISTER OF LOCAL GOVERNMENT, ENVIRONMENTAL AFFAIRS AND DEVELOPMENT PLANNING
THE MINISTER OF SOCIAL DEVELOPMENT
THE MINISTER OF TRANSPORT AND PUBLIC WORKS
                                                                                                             For information
THE SPEAKER PROVINCIAL PARLIAMENT
THE DEPUTY SPEAKER: PROVINCIAL PARLIAMENT
THE EXECUTIVE AUTHORITY: WESTERN CAPE GAMBLING AND RACING BOARD (MINISTER D MAYNIER)
THE EXECUTIVE AUTHORITY: WESTERN CAPE NATURE CONSERVATION BOARD (MINISTER A BREDELL)
THE EXECUTIVE AUTHORITY: WESTERN CAPE INVESTMENTS AND TRADE PROMOTION AGENCY (MINISTER D MAYNIER)
THE EXECUTIVE AUTHORITY: SALDANHA BAY IDZ LICENCING COMPANY (MINISTER D MAYNIER)
THE EXECUTIVE AUTHORITY: WESTERN CAPE CULTURAL COMMISSION (MINISTER A MARAIS)
THE EXECUTIVE AUTHORITY: WESTERN CAPE LANGUAGE COMMITTEE (MINISTER A MARAIS)
THE EXECUTIVE AUTHORITY: WESTERN CAPE HERITAGE (MINISTER A MARAIS)
THE EXECUTIVE AUTHORITY: CASIDRA (MINISTER IH MEYER)
THE EXECUTIVE AUTHORITY: WESTERN CAPE LIQUOR AUTHORITY (MINISTER A FRITZ)
THE ACCOUNTING OFFICER: VOTE 1: PREMIER (DR H MALILA)
THE ACCOUNTING OFFICER: VOTE 2:
                                  PROVINCIAL PARLIAMENT (MR R ADAMS)
THE ACCOUNTING OFFICER: VOTE 3:
                                  PROVINCIAL TREASURY (MR D SAVAGE)
THE ACCOUNTING OFFICER: VOTE 4:
                                  COMMUNITY SAFETY (ADV. Y PILLAY)
THE ACCOUNTING OFFICER: VOTE 5:
                                  EDUCATION (MR BK SCHREUDER)
THE ACCOUNTING OFFICER: VOTE 6:
                                  HEALTH (DR K CLOETE)
THE ACCOUNTING OFFICER: VOTE 7:
                                  SOCIAL DEVELOPMENT (DR R MACDONALD)
THE ACCOUNTING OFFICER: VOTE 8:
                                  HUMAN SETTLEMENTS (MS J SAMSON)
THE ACCOUNTING OFFICER: VOTE 9:
                                  ENVIRONMENTAL AFFAIRS AND DEVELOPMENT PLANNING (MR P VAN ZYL)
THE ACCOUNTING OFFICER: VOTE 10: TRANSPORT AND PUBLIC WORKS (MS J GOOCH)
THE ACCOUNTING OFFICER: VOTE 11:
                                  AGRICULTURE (DR M SEBOPETSA)
THE ACCOUNTING OFFICER: VOTE 12: ECONOMIC DEVELOPMENT AND TOURISM (MR S FOURIE)
THE ACCOUNTING OFFICER: VOTE 13: CULTURAL AFFAIRS AND SPORT (MR B WALTERS)
THE ACCOUNTING OFFICER: VOTE 14: LOCAL GOVERNMENT (MR G PAULSE)
THE CHIEF FINANCIAL OFFICER: VOTE 1:
                                    PREMIER (MR D BASSON)
THE CHIEF FINANCIAL OFFICER: VOTE 2:
                                     PROVINCIAL PARLIAMENT (MS N PETERSEN)
THE CHIEF FINANCIAL OFFICER: VOTE 3:
                                     PROVINCIAL TREASURY (MS A SMIT)
                                     COMMUNITY SAFETY (MR M FRIZLAR)
THE CHIEF FINANCIAL OFFICER: VOTE 4:
THE CHIEF FINANCIAL OFFICER: VOTE 5:
                                     EDUCATION (MR L ELY)
THE CHIEF FINANCIAL OFFICER: VOTE 6:
                                     HEALTH (MR S KAYE)
THE CHIEF FINANCIAL OFFICER: VOTE 7:
                                     SOCIAL DEVELOPMENT (MR JO SMITH)
THE CHIEF FINANCIAL OFFICER: VOTE 8:
                                     HUMAN SETTLEMENTS (MR F DE WET)
THE CHIEF FINANCIAL OFFICER: VOTE 9:
                                     ENVIRONMENTAL AFFAIRS AND DEVELOPMENT PLANNING (MR A GAFFOOR) (ACTING)
                                    TRANSPORT AND PUBLIC WORKS (ADV. C SMITH)
THE CHIEF FINANCIAL OFFICER: VOTE 10:
THE CHIEF FINANCIAL OFFICER: VOTE 11: AGRICULTURE (MR F HUYSAMER)
THE CHIEF FINANCIAL OFFICER: VOTE 12: ECONOMIC DEVELOPMENT AND TOURISM (MS M ABRAHAMS)
THE CHIEF FINANCIAL OFFICER: VOTE 13: CULTURAL AFFAIRS AND SPORT (MS BG RUTGERS)
THE CHIEF FINANCIAL OFFICER: VOTE 14: LOCAL GOVERNMENT (MS B SEWLALL-SINGH)
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THE ACCOUNTING AUTHORITY: WESTERN CAPE GAMBLING AND RACING BOARD (MR D LAKAY)
THE ACCOUNTING AUTHORITY: WESTERN CAPE NATURE CONSERVATION BOARD
THE ACCOUNTING AUTHORITY: WESTERN CAPE INVESTMENTS AND TRADE PROMOTION AGENCY (MR M SPICER)
THE ACCOUNTING AUTHORITY: SALDANHA BAY IDZ LICENCING COMPANY (DR J STEGMANN)
THE ACCOUNTING AUTHORITY: WESTERN CAPE CULTURAL COMMISSION (MS J MOLELEKI)
THE ACCOUNTING AUTHORITY: WESTERN CAPE LANGUAGE COMMITTEE (MS J MOLELEKI)
THE ACCOUNTING AUTHORITY: WESTERN CAPE HERITAGE (MR M DLAMUKA)
THE ACCOUNTING AUTHORITY: CASIDRA (MR A MOOS)
THE ACCOUNTING AUTHORITY: WESTERN CAPE LIQUOR AUTHORITY (ADV. T SIDAKI)
THE CHIEF EXECUTIVE OFFICER: WESTERN CAPE GAMBLING AND RACING BOARD (MR P ABRAHAMS)
THE CHIEF EXECUTIVE OFFICER: WESTERN CAPE NATURE CONSERVATION BOARD (DR R OMAR)
THE CHIEF EXECUTIVE OFFICER: WESTERN CAPE INVESTMENTS AND TRADE PROMOTION AGENCY (MR T HARRIS)
THE CHIEF EXECUTIVE OFFICER: SALDANHA BAY IDZ LICENCING COMPANY (MS K BEUKES)
THE CHIEF EXECUTIVE OFFICER: CASIDRA (MR S SYMINGTON)
THE CHIEF EXECUTIVE OFFICER: WESTERN CAPE LIQUOR AUTHORITY (ADV. L PETERSEN) (ACTING)
THE CHIEF FINANCIAL OFFICER: WESTERN CAPE GAMBLING AND RACING BOARD (MS Z SIWA)
THE CHIEF FINANCIAL OFFICER: WESTERN CAPE NATURE CONSERVATION BOARD (MR M BHAYAT)
THE CHIEF FINANCIAL OFFICER: WESTERN CAPE INVESTMENTS AND TRADE PROMOTION AGENCY (MS K ZAMA)
THE CHIEF FINANCIAL OFFICER: SALDANHA BAY IDZ LICENCING COMPANY (MR H BONESCHANS)
THE CHIEF FINANCIAL OFFICER: WESTERN CAPE CULTURAL COMMISSION (MS B RUTGERS)
THE CHIEF FINANCIAL OFFICER: WESTERN CAPE LANGUAGE COMMITTEE (MS B RUTGERS)
THE CHIEF FINANCIAL OFFICER: WESTERN CAPE HERITAGE (MS B RUTGERS)
THE CHIEF FINANCIAL OFFICER: CASIDRA (MR F VAN ZYL)
THE CHIEF FINANCIAL OFFICER: WESTERN CAPE LIQUOR AUTHORITY (MR S GCWABE)
THE DIRECTOR: GOVERNMENT MOTOR TRANSPORT (MR R WIGGILL)
THE HEAD OFFICIAL: PROVINCIAL TREASURY (MR D SAVAGE)
THE DEPUTY DIRECTOR-GENERAL: FISCAL AND ECONOMIC SERVICES (DR R HAVEMANN)
THE DEPUTY DIRECTOR-GENERAL: GOVERNANCE AND ASSET MANAGEMENT (MS J GANTANA)
THE CHIEF DIRECTOR: PUBLIC POLICY SERVICES (MR M BOOYSEN) (ACTING)
THE CHIEF DIRECTOR: PROVINCIAL GOVERNMENT PUBLIC FINANCE (DR R HAVEMANN) (PRO TEM)
THE CHIEF DIRECTOR: LOCAL GOVERNMENT PUBLIC FINANCE (MR S KENYON)
THE CHIEF DIRECTOR: ASSET MANAGEMENT (MR I SMITH)
THE CHIEF DIRECTOR: FINANCIAL GOVERNANCE AND ACCOUNTING (MR A HARDIEN)
THE CHIEF FINANCIAL OFFICER (MS A SMIT)
THE HEAD: OFFICE OF THE FINANCE MINISTRY (MS C GREEN)
THE DIRECTOR: BUSINESS INFORMATION AND DATA MANAGEMENT (MR P PIENAAR)
THE DIRECTOR: FINANCIAL GOVERNANCE (MS M VAN NIEKERK)
THE DIRECTOR: FISCAL POLICY (DR N NLEYA)
THE DIRECTOR: INFRASTRUCTURE (MR K LANGENHOVEN)
THE DIRECTOR: LOCAL GOVERNMENT ACCOUNTING (MR F SALIE)
THE DIRECTOR: LOCAL GOVERNMENT BUDGET OFFICE (MR D CRONJE) (ACTING)
THE DIRECTOR: LOCAL GOVERNMENT REVENUE AND EXPENDITURE (GROUP ONE) (MR C MAPEYI)
THE DIRECTOR: LOCAL GOVERNMENT REVENUE AND EXPENDITURE (GROUP TWO) (MS E WENN) (ACTING)
THE DIRECTOR: LOCAL GOVERNMENT MFMA COORDINATION (MR EJ JOHANNES) (ACTING)
THE DIRECTOR: LOCAL GOVERNMENT SUPPLY CHAIN MANAGEMENT (MR R MOOLMAN)
THE DIRECTOR: PROVINCIAL GOVERNMENT ACCOUNTING (MS A ABOO)
THE DIRECTOR: PROVINCIAL GOVERNMENT BUDGET OFFICE (MS T VAN DE RHEEDE) (ACTING)
THE DIRECTOR: PROVINCIAL GOVERNMENT FINANCE (EXPENDITURE MANAGEMENT) (MS A PICK)
THE DIRECTOR: PROVINCIAL GOVERNMENT SUPPLY CHAIN MANAGEMENT (MS N EBRAHIM)
THE DIRECTOR: STRATEGIC AND OPERATIONAL MANAGEMENT SUPPORT (MS N ISMAIL)
THE DIRECTOR: SUPPORTING AND INTERLINKED FINANCIAL SYSTEMS (MR A MAZOMBA)
THE PROVINCIAL AUDITOR
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MASTER RECORDS OFFICIAL: BUSINESS INFORMATION AND DATA MANAGEMENT

THE DEPUTY DIRECTOR-GENERAL: CORPORATE ASSURANCE, DEPARTMENT OF THE PREMIER (MS H ROBSON)

# **GUIDELINES: 2020/21 BOOK CLOSURE AND ANNUAL FINANCIAL STATEMENTS**

### **PURPOSE**

- To provide direction and guidance to Accounting Authorities (AAs) and Chief Financial Officers (CFOs) of public and trading entities with the book-closure and compilation of the annual financial statements process for the year ending 31 March 2021.
- 2. This circular replaces Treasury Circular 17 of 2020 dated 31 March 2020, in its entirety.

#### **BACKGROUND**

- 3. To ensure synergy with the annual financial statement process and the annual reporting process it is imperative that public and trading entities read National Treasury Circular: 2020/21 Financial Year End Procedures, Closure and Submission Date for All Public Finance Management Act (PFMA) Compliant institutions dated 24 March 2021 (Annexure 1).
- 4. The 2020/21 financial year reporting framework is covered by **ASB Directive 5** on GRAP Standards and Interpretations effective and adopted for 2020/21. **(Annexure 2** and **Annexure 2.1)**
- 5. Any further changes and developments on GRAP standards will be communicated to public and trading entities.

### **LEGAL FRAMEWORK**

- 6. In terms of sections 55(1)(b), (c) & (d) of the Public Finance Management Act (PFMA) (Act 1 of 1999), the accounting authority for a public entity
  - (b) "prepare financial statements for each financial year in accordance with general accepted accounting practice, unless the Accounting Standards Board approves the application of general recognised accounting practice for that public entity;
  - (c) must submit those financial statements within two (2) months after the end of the financial year:
    - (i) the auditors of the public entity for auditing; and
    - (ii) if it is a business enterprise or other public entity under the ownership control of the national or provincial government, to the relevant treasury;"
  - (d) must submit within five (5) months after the end of the financial year to the relevant treasury, to the executive authority responsible for that public entity and, if the Auditor-General did not perform the audit of the annual financial statements, to the Auditor-General.
    - (i) an annual report on the activities of the public entity during that financial year;
    - (ii) the financial statements for that financial year after those statements have been audited; and
    - (iii) the Auditor-General's report on those statements"

#### **ANNUAL FINANCIAL STATEMENTS**

7. The Annual Financial Statements of Public/Trading Entities must be prepared in terms of the applicable GRAP Reporting Framework for 2020/21 and any guidance provided by National Treasury. This is contained in Directive 5 determining the GRAP Reporting Framework issued by the Accounting Standards Board. Directive 5 outlines the list of standards and other pronouncements that must be applied by public and trading entities in preparing their financial statements. The appendices to Directive 5 outline the specific Standards and pronouncements to be applied by public and trading entities for a particular reporting period. It, inter alia includes the Standards of GRAP which were revised as well as the IGRAPs that must be complied with. These documents are available on the ASB website: http://www.asb.co.za.

#### Comparative figures (2019/20)

8. Comparative (2019/20) figures must be restated to conform to changes in the presentation of the 2020/21 AFS as prescribed by GRAP, where appropriate. PT requires entities to submit their comparative AFS information as loaded on the 2020/21 AFS template before or on 30 April 2021 (Electronic copy of Excel template). Note, this date is subject to change pending further pronouncements on the lockdown period. PT will check the comparative AFS information against the published AFS to identify any changes that may require further explanations.

#### **Audit Working File**

- 9. It is important that an Audit Information File be made available for audit purposes. The necessary working/supporting documentation and calculations must be available for audit purposes.
- 10. A combined AFS review session with Public and Trading Entities will be conducted in the third week of May 2021 to discuss and seek resolutions for the 2020/21 AFS issues. To improve the quality of information in the 2020/21 AFS, PT requires all GRAP institutions to submit their AFS in an electronic copy (Excel) and Word on or before Monday, 10 May 2021. A review will be performed on the submitted documents, and feedback will be provided before the final submission date of 31 May 2021.

### Submission to the AGSA and PT (Unaudited)

- 11. **On Monday, 31 May 2021** Public and Trading Entities must submit their unaudited AFS to both the Auditor-General and to Provincial Treasury, in both Excel and Word formats. GRAP compliant institutions are required to submit:
  - Confirmation certificate signed by the AA/CFO; (Annexure 3)
  - Electronic (Word); and (Excel)
  - Dropped in the following shared folder: <a href="http://lift.pawc.gov.za/">http://lift.pawc.gov.za/</a> or via email

### Submission to PT (Audited)

- 12. **On Friday, 30 July 2021**, Public and Trading entities must submit their audited AFS to Provincial Treasury in both Excel and Word formats. GRAP compliant institutions are required to submit:
  - Confirmation certificate signed by the AA/CFO;
  - Electronic (Word stamped by AGSA); and audited excel;
  - Dropped in the following shared folder: <a href="http://lift.pgwc.gov.za/">http://lift.pgwc.gov.za/</a> or via email;
  - External confirmation certificate from AGSA to confirm review of AFS Excel template and
  - Covering letter signed by the AO of the parent department confirming receipt of the AFS of the Public Entity

## **Audit Process**

13. Public and Trading Entities are encouraged to correct immaterial misstatements in the AFS as these may impact on the consolidated AFS.

## Condonation of Irregular Expenditure

14. Note, that all requests for condonation has been delegated to Provinces, and any such requests must be sent to PT after having followed due process.

Officials requiring assistance on accounting and/or audit issues must address them to <a href="mailto:PT.helpme@westerncape.gov.za">PT.helpme@westerncape.gov.za</a>.

### **PT OFFICIALS**

15. The following officials may be contacted for assistance during this process:

Department/Entity	Name	Telephon e number	E-mail address
Wesgro SBIDZ	Shaun Manuel	(021)483- 6600	Shaun.Manuel@westerncape.gov.za
Cultural Commission Language Commission Heritage	Neil Schippers	(021)483- 8666	Neil.Schippers@westerncape.gov.za
GMT WCGRB	Yolanda Solomons	(021)483- 6415	Yolanda.Solomons@westerncape.gov.za
Casidra Liquor Authority	Loyiso Faniso	(021)483- 5171	Loyiso.Faniso@westerncape.gov.za
CapeNature	Vurge van Rayner	(021)483- 4583	Vurge.vanRayner@westerncape.gov.za
Annual Consolidated Financial Statements	Loyiso Faniso	(021)483- 5171	Loyiso.Faniso@westerncape.gov.za

Your co-operation in this regard would be highly appreciated.

MR A HARDIEN

PROVINCIAL ACCOUNTANT-GENERAL

**DATE:** 1 April 2021