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Reference number: RSC/C.5

Private Bag X9165 CAPE TOWN 8000

# TREASURY CIRCULAR MUN NO. 2/2022

THE MAYOR, CITY OF CAPE TOWN: MR G HILL-LEWIS

THE MAYOR, WEST COAST DISTRICT MUNICIPALITY: MR R STRYDOM THE MAYOR, MATZIKAMA MUNICIPALITY: MR J VAN DER HOVEN THE MAYOR, CEDERBERG MUNICIPALITY: MR R RICHARDS THE MAYOR, BERGRIVIER MUNICIPALITY: MR R VAN ROOY THE MAYOR, SALDANHA BAY MUNICIPALITY: MR A TRUTER THE MAYOR, SWARTLAND MUNICIPALITY: MR H CLEOPHAS THE MAYOR, CAPE WINELANDS DISTRICT MUNICIPALITY: DR H VON SCHLICHT THE MAYOR, WITZENBERG MUNICIPALITY: MR H SMIT THE MAYOR, DRAKENSTEIN MUNICIPALITY: MR C POOLE THE MAYOR, STELLENBOSCH MUNICIPALITY: ADV. G VAN DEVENTER THE MAYOR, BREEDE VALLEY MUNICIPALITY: MS A STEYN THE MAYOR, LANGEBERG MUNICIPALITY: MR S VAN EEDEN THE MAYOR, OVERBERG DISTRICT MUNICIPALITY: MR A FRANKEN THE MAYOR, THEEWATERSKLOOF MUNICIPALITY: MR K PAPIER THE MAYOR, OVERSTRAND MUNICIPALITY: DR A RABIE THE MAYOR, CAPE AGULHAS MUNICIPALITY: MR P SWART THE MAYOR, SWELLENDAM MUNICIPALITY: MR F DU RAND THE MAYOR, GARDEN ROUTE DISTRICT MUNICIPALITY: MR M BOOYSEN THE MAYOR, KANNALAND MUNICIPALITY: MR J DONSON THE MAYOR, HESSEQUA MUNICIPALITY: MR G RIDDLES THE MAYOR, MOSSEL BAY MUNICIPALITY: ALD. D KOTZA THE MAYOR, GEORGE MUNICIPALITY: ALD. L VAN WYK THE MAYOR, OUDTSHOORN MUNICIPALITY: MR C LOUW THE MAYOR, BITOU MUNICIPALITY: MR D SWART THE MAYOR, KNYSNA MUNICIPALITY: MR L DAVIS THE MAYOR, CENTRAL KAROO DISTRICT MUNICIPALITY: MS J BOTHA THE MAYOR, LAINGSBURG MUNICIPALITY: MR M SMITH THE MAYOR, PRINCE ALBERT MUNICIPALITY: MS M JAFTHA THE MAYOR, BEAUFORT WEST MUNICIPALITY: MR G PIETERSEN THE MUNICIPAL MANAGER, CITY OF CAPE TOWN: MR L MBANDAZAYO THE MUNICIPAL MANAGER, WEST COAST DISTRICT MUNICIPALITY: MR D JOUBERT THE MUNICIPAL MANAGER, MATZIKAMA MUNICIPALITY: MR G SEAS (ACTING) THE MUNICIPAL MANAGER, CEDERBERG MUNICIPALITY: MR A TITUS (ACTING) THE MUNICIPAL MANAGER, BERGRIVIER MUNICIPALITY: ADV. H LINDE THE MUNICIPAL MANAGER, SALDANHA BAY MUNICIPALITY: MR H METTLER THE MUNICIPAL MANAGER, SWARTLAND MUNICIPALITY: MR J SCHOLTZ THE MUNICIPAL MANAGER, CAPE WINELANDS DISTRICT MUNICIPALITY: MR H PRINS THE MUNICIPAL MANAGER, WITZENBERG MUNICIPALITY: MR D NASSON THE MUNICIPAL MANAGER, DRAKENSTEIN MUNICIPALITY: DR J LEIBRANDT THE MUNICIPAL MANAGER, STELLENBOSCH MUNICIPALITY: MS G METTLER THE MUNICIPAL MANAGER, BREEDE VALLEY MUNICIPALITY: MR D MCTHOMAS THE MUNICIPAL MANAGER, LANGEBERG MUNICIPALITY: MR A DE KLERK THE MUNICIPAL MANAGER, OVERBERG DISTRICT MUNICIPALITY: MR N KRUGER (ACTING) THE MUNICIPAL MANAGER, THEEWATERSKLOOF MUNICIPALITY: MR D LUBBE THE MUNICIPAL MANAGER, OVERSTRAND MUNICIPALITY: MR D O'NEILL THE MUNICIPAL MANAGER, CAPE AGULHAS MUNICIPALITY: MR E PHILLIPS THE MUNICIPAL MANAGER, SWELLENDAM MUNICIPALITY: MR A GROENEWALD THE MUNICIPAL MANAGER, GARDEN ROUTE DISTRICT MUNICIPALITY: MR MSTRATU THE MUNICIPAL MANAGER, KANNALAND MUNICIPALITY: MR M HOOGBAARD (ACTING) THE MUNICIPAL MANAGER, HESSEQUA MUNICIPALITY: MR J JACOBS THE MUNICIPAL MANAGER, MOSSEL BAY MUNICIPALITY: MS C PUREN (ACTING) THE MUNICIPAL MANAGER, GEORGE MUNICIPALITY: DR M GRATZ (ACTING) THE MUNICIPAL MANAGER, OUDTSHOORN MUNICIPALITY: MR W HENDRICKS (ACTING)

THE MUNICIPAL MANAGER, BITOU MUNICIPALITY: MR R BOSMA (ACTING)

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THE MUNICIPAL MANAGER, KNYSNA MUNICIPALITY: MR D ADONIS (ACTING)
THE MUNICIPAL MANAGER, CENTRAL KAROO DISTRICT MUNICIPALITY: DR S VATALA
THE MUNICIPAL MANAGER, LAINGSBURG MUNICIPALITY: MR J BOOYSEN
THE MUNICIPAL MANAGER, PRINCE ALBERT MUNICIPALITY: MR A HENDRICKS (ACTING)
THE MUNICIPAL MANAGER, BEAUFORT WEST MUNICIPALITY: MR J PENXA
THE CHIEF FINANCIAL OFFICER, CITY OF CAPE TOWN: MR K JACOBY
THE CHIEF FINANCIAL OFFICER, WEST COAST DISTRICT MUNICIPALITY: DR JCP TESSELAAR
THE CHIEF FINANCIAL OFFICER, MATZIKAMA MUNICIPALITY: MR E ALFRED
THE CHIEF FINANCIAL OFFICER, CEDERBERG MUNICIPALITY: MR M MEIMANI
THE CHIEF FINANCIAL OFFICER, BERGRIVIER MUNICIPALITY: MR F LÖTTER
THE CHIEF FINANCIAL OFFICER, SALDANHA BAY MUNICIPALITY: MR S VORSTER
THE CHIEF FINANCIAL OFFICER, SWARTLAND MUNICIPALITY: MR M BOLTON
THE CHIEF FINANCIAL OFFICER, CAPE WINELANDS DISTRICT MUNICIPALITY: MS FA DU RAAN-GROENEWALD
THE CHIEF FINANCIAL OFFICER, WITZENBERG MUNICIPALITY: MR C KRITZINGER
THE CHIEF FINANCIAL OFFICER, DRAKENSTEIN MUNICIPALITY: MR B BROWN
THE CHIEF FINANCIAL OFFICER, STELLENBOSCH MUNICIPALITY: MR K CAROLUS
THE CHIEF FINANCIAL OFFICER, BREEDE VALLEY MUNICIPALITY: MR R ONTONG
THE CHIEF FINANCIAL OFFICER, LANGEBERG MUNICIPALITY: MR MSHUDE
THE CHIEF FINANCIAL OFFICER, OVERBERG DISTRICT MUNICIPALITY: MR P HOFFMANN (ACTING)
THE CHIEF FINANCIAL OFFICER, THEEWATERSKLOOF MUNICIPALITY: MR D LOUW
THE CHIEF FINANCIAL OFFICER, OVERSTRAND MUNICIPALITY: MS S REYNEKE-NAUDÉ
THE CHIEF FINANCIAL OFFICER, CAPE AGULHAS MUNICIPALITY: MR H VAN BILJON
THE CHIEF FINANCIAL OFFICER, SWELLENDAM MUNICIPALITY: MS E WASSERMANN
THE CHIEF FINANCIAL OFFICER, GARDEN ROUTE DISTRICT MUNICIPALITY: MR JW DE JAGER
THE CHIEF FINANCIAL OFFICER, KANNALAND MUNICIPALITY: MR R BUTLER
THE CHIEF FINANCIAL OFFICER, HESSEQUA MUNICIPALITY: MS HJ VILJOEN
THE CHIEF FINANCIAL OFFICER, MOSSEL BAY MUNICIPALITY: MR O FREDERICKS
THE CHIEF FINANCIAL OFFICER, GEORGE MUNICIPALITY: MR R DU PLESSIS
THE CHIEF FINANCIAL OFFICER, OUDTSHOORN MUNICIPALITY: MR G DE JAGER
THE CHIEF FINANCIAL OFFICER, BITOU MUNICIPALITY: MR M DYUSHU
THE CHIEF FINANCIAL OFFICER, KNYSNA MUNICIPALITY: MR J CARSTENS (ACTING)
THE CHIEF FINANCIAL OFFICER, CENTRAL KAROO DISTRICT MUNICIPALITY: MR R DE BRUYN (ACTING)
THE CHIEF FINANCIAL OFFICER, LAINGSBURG MUNICIPALITY: MS A GROENEWALD
THE CHIEF FINANCIAL OFFICER, PRINCE ALBERT MUNICIPALITY: MR A HENDRICKS (ACTING)
THE CHIEF FINANCIAL OFFICER, BEAUFORT WEST MUNICIPALITY: MS N NTSANGANI
THE HEAD OFFICIAL: PROVINCIAL TREASURY (MR D SAVAGE)
THE DEPUTY DIRECTOR-GENERAL: FISCAL AND ECONOMIC SERVICES (DR R HAVEMANN)
THE DEPUTY DIRECTOR-GENERAL: GOVERNANCE AND ASSET MANAGEMENT (MS J GANTANA)
THE CHIEF DIRECTOR: PUBLIC POLICY SERVICES (DR R HAVEMANN) (PRO TEM)
THE CHIEF DIRECTOR: PROVINCIAL GOVERNMENT PUBLIC FINANCE (MS A PICK)
THE CHIEF DIRECTOR: LOCAL GOVERNMENT PUBLIC FINANCE (MR S KENYON)
THE CHIEF DIRECTOR: ASSET MANAGEMENT (MR I SMITH)
THE CHIEF DIRECTOR: FINANCIAL GOVERNANCE AND ACCOUNTING (MR A HARDIEN)
THE CHIEF FINANCIAL OFFICER (MS A SMIT)
THE HEAD: OFFICE OF THE FINANCE MINISTRY (MS C GREEN)
THE DIRECTOR: BUSINESS INFORMATION AND DATA MANAGEMENT (MR P PIENAAR)
THE DIRECTOR: FINANCIAL GOVERNANCE (MS M VAN NIEKERK)
THE DIRECTOR: FISCAL POLICY (MR M BOOYSEN) (PRO TEM)
THE DIRECTOR: INFRASTRUCTURE (MR K LANGENHOVEN)
THE DIRECTOR: LOCAL GOVERNMENT ACCOUNTING (MR F SALIE)
THE DIRECTOR: LOCAL GOVERNMENT BUDGET OFFICE (MR M BOOYSEN)
THE DIRECTOR: LOCAL GOVERNMENT REVENUE AND EXPENDITURE (GROUP ONE) (MS K NEETHLING) (ACTING)
THE DIRECTOR: LOCAL GOVERNMENT REVENUE AND EXPENDITURE (GROUP TWO) (MR I TSIE)
THE DIRECTOR: LOCAL GOVERNMENT MFMA COORDINATION (MR S KENYON) (PRO TEM)
THE DIRECTOR: LOCAL GOVERNMENT SUPPLY CHAIN MANAGEMENT (MR R MOOLMAN)
THE DIRECTOR: PROVINCIAL GOVERNMENT ACCOUNTING (MS A ABOO)
THE DIRECTOR: PROVINCIAL GOVERNMENT BUDGET OFFICE (MS T VAN DE RHEEDE)
THE DIRECTOR: PROVINCIAL GOVERNMENT FINANCE (EXPENDITURE MANAGEMENT) (MS A PICK) (PRO TEM)
THE DIRECTOR: PROVINCIAL GOVERNMENT SUPPLY CHAIN MANAGEMENT (MS N EBRAHIM)
THE DIRECTOR: STRATEGIC AND OPERATIONAL MANAGEMENT SUPPORT (MS N ISMAIL)
THE DIRECTOR: SUPPORTING AND INTERLINKED FINANCIAL SYSTEMS (MR A MAZOMBA)
THE CHIEF DIRECTOR: MUNICIPAL PERFORMANCE MONITORING AND SUPPORT (MS E BARNARD)
THE CHIEF DIRECTOR: DEVELOPMENT PLANNING (MR G GERBER)
THE DIRECTOR: DEVELOPMENT FACILITATION (MS A JULIUS)
THE DIRECTOR: DEVELOPMENT PLANNING INTELLIGENCE MANAGEMENT AND RESEARCH (MS H JACOBS)
THE DIRECTOR: SPATIAL PLANNING (MS C STONE)
THE PROVINCIAL AUDITOR
MASTER RECORDS OFFICIAL: BUSINESS INFORMATION AND DATA MANAGEMENT
THE HEAD OF DEPARTMENT: LOCAL GOVERNMENT
THE HEAD OF DEPARTMENT: ENVIRONMENTAL AFFAIRS AND DEVELOPMENT PLANNING
THE CHIEF DIRECTOR: LOCAL GOVERNMENT BUDGET ANALYSIS – NATIONAL TREASURY (MR J HATTINGH)
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THE CHIEF DIRECTOR: MFMA IMPLEMENTATION - NATIONAL TREASURY (MR TV PILLAY)

# 2022 TECHNICAL INTEGRATED MUNICIPAL ENGAGEMENT (TIME) CIRCULAR

### PURPOSE

The purpose of this circular is to communicate the objective, engagement approach, dates and format of the upcoming TIME engagements that will take place between the 16 – 22 February 2022.

# 2. INTRODUCTION AND BACKGROUND

The Western Cape Government's (WCG) commitment to good governance has created a system of resilience and performance and also assisted with the response to the COVID-19 pandemic. As stated in the Western Cape Provincial Strategic Plan 2019-2024, the Western Cape Government is focused on delivering citizen-centric services enabled by a system of governance for impact and results.

The Western Cape Medium Term Budget Policy Statement 2021 (MTBPS) outlines the objectives and the support for the Province to reopen and recover during a period of ongoing uncertainty. As stated in the MTBPC, "the Western Cape Recovery Plan Themes of COVID-19 recovery, Jobs, Safety and Wellbeing remain at the centre of the provincial strategy and lay the foundation for faster long run economic growth and poverty reduction in the Province."

In emerging from the COVID-19 pandemic and navigating the governance and fiscal risks faced by provincial and local government, it is critical for the Province to continue to effectively implement the Western Cape Government's (WCG) integrated management approach and to unlock the value from good governance in responding to the needs of citizens.

The TIME process as part of the WCG integrated management approach and Joint District and Metropolitan Approach (JDMA), forms part of a series of engagements and processes aimed at ensuring continuous improvement, alignment and coordination in provincial and municipal planning, budgeting, and implementation. The JDMA is a geographical and team based, citizen focused approach to coordinate and provide integrated government services through a strengthened interface between National Government, the WCG and Local Government in the Western Cape. Districts, as part of the JDMA, play a critical role in the coordination and provision of integrated government services and strengthening the interface between National Government, the WCG and Local Government.

The TIME process focuses on the implementation of municipal strategic and operational plans and the alignment to good governance practices. It aims to proactively address municipal governance and performance challenges and focuses on the enhancement of good governance practices to enable improved service delivery to citizens.

The TIME engagement is a joint initiative by Provincial Treasury (PT), Department of Local Government (DLG), Department of Environmental Affairs and Development Planning (DEA&DP) and Municipalities within the Western Cape.

The goal of the TIME engagement in 2022 will be to collectively deliberate and agree on a collective response to the key municipal governance and performance challenges and risks, as well as to identify areas of focus where governance practices can be improved to enhance decision-making and performance. Peer learning and the sharing of best practices will be incorporated in the engagement framework.

#### 3. OBJECTIVES OF THE 2022 TIME ENGAGEMENTS

The 2022 TIME objectives are:

- a) to fulfil our mandate as the WCG to monitor and support;
- b) to fulfil the WCG's and the Municipalities' mandate to undertaken cooperative governance;
- c) to identify the key governance and performance challenges and risks that impede municipal governance and performance;
- d) to identify key governance areas that will accelerate and optimise performance;
- e) to provide recommendations on the municipal mid-year budget and performance assessment;
- f) to ensure that the budget and projects of the Municipality are spatially aligned to national, provincial and municipal strategy and long-term plans;
- g) to collectively identify action plans, including responsive support, per municipality feeding into an update to the JDMA Implementation Plan; and
- h) to identify solutions, synergies and opportunities for partnership.

Processes that are incorporated into the 2022 TIME are:

- a) Integrated Municipal Governance Assessment based on the municipal self-assessment via the Western Cape Municipal Monitoring and Evaluation System (WCMES) which is validated by WCG, utilising other data sets e.g. municipal In-Year Monitoring Reports, Mid-Year Assessments and municipal engagements to perform a governance and performance assessment per municipality.
- b) **Response to 2020/21 Audit Outcomes** Key transversal challenges emanating from the completed municipal audits.
- c) Mid-year Budget and Performance Assessment The Mid-Year Budget and Performance Assessments are conducted by National Treasury and Provincial Treasury to execute their monitoring and oversight responsibilities in line with section 72 of the Municipal Finance Management Act (MFMA) as well as by other WCG Departments in terms of their respective monitoring and oversight responsibilities. These assessments are based on, amongst other information, the section 72 reports (Mid-Year Budget and Performance Reports) that is prepared by the Accounting Officer and submitted to the Mayor, National Treasury and Provincial Treasury by the 25 January 2022.
- d) MTREF budget readiness To gauge the readiness of municipalities to table their annual budgets by the 31 March 2022, section 16(2) of the MFMA.
- e) **Cooperative Governance** The TIME process allows all three spheres of government, as well as all state organs within each sphere, to work together, assisting and supporting one another, informing and consulting one another on matters of mutual interest, and coordinating their actions toward co-planning, co-budgeting, and co-implementation.
- f) **Spatial and Environmental Governance and Performance -** to ensure that the budgets and projects being articulated by all spheres of government are aligned to the municipal, provincial and national spatial strategy intent articulated by the relevant Municipal Spatial Development Framework.

#### 4. TIME ENGAGEMENT FORMAT

Please refer to Annexure A which provides the draft 2022 TIME engagement schedule with provisional dates which will be finalised in concert with municipalities. The final programme per district will be issued timeously prior to the engagement date. The engagement format for TIME will be undertaken as follows:

# 4.1 Format

The District Coordinating Forum Technical Meeting (DCF Tech) will be used as the platform for TIME engagements, in accordance with the JDMA. Given the nature of the discussion, the meeting will be open to all interested parties. The format of the engagement will be as follows:

**District engagement** – Engagement from a regional perspective, discussing key transversal risks/challenges/opportunities emanating from municipalities' TIME reports within a district. All municipalities within the district should be in attendance.

**Individual engagements** – Engagements with selected individual municipalities as informed by the mid-year budget and performance assessment, audit outcomes and governance challenges.

(Please note that the assessment report will determine the extent of the individual engagements.)

# 5. ATTENDEES TO TIME ENGAGEMENTS

**TIME engagements** – The Municipal Manager, municipal directors/operational managers are required to attend this engagement. Given the nature of the discussion the CFO of municipalities must be in attendance. The JDMA lead, relevant senior managers from Provincial Treasury, Department of Local Government, Department of the Premier, Department of Environmental Affairs and Development Planning and other relevant sector departments will be present as informed by the TIME assessment report and agenda. (All municipalities to be present within the district).

#### 6. TIME REPORTS

In support of the above objectives, the following report will be compiled:

A TIME Report will be produced for each municipality, with the goal of providing a holistic assessment of the municipality's governance, mid-year budget and performance, as well as identifying important issues, risks, and suggestions. The TIME report will focus on the following three issues in light of the TIME objective, current governance, and performance risks and difficulties:

- Enhancing Good Governance for Sustainable Local Government
- Performance: Planning, Infrastructure Management and Service Delivery
- Financial Recovery for Economic Growth Mid-Year Budget and Performance Assessment

The assessment's top transversal problems and risks will inform conversations in the district and during individual engagements. Prior to the engagement, the TIME assessment reports will be issued, and a response will be required within 5 days of receipt.

#### 7. CONFIRMATION OF TIME ENGAGEMENTS

The Agenda, TIME Report, as well as the relevant reporting templates will be communicated prior to the engagements, to allow adequate time for preparation. Confirmation of attendance is kindly requested by no later than **04 February 2022**, to the officials listed below:

TIME Officials		
Mr Kagisho Motingwe	Ms Hayleen April	
Directorate: Financial Governance	Directorate: Financial Governance	
Provincial Treasury Department	Provincial Treasury Department	
Email: Kagisho.Motingwe@westerncape.gov.za	Email: <u>Hayleen.April@westerncape.gov.za</u>	
Tel: 021 483 6289	Tel: 021 483 4485	

#### 8. CONCLUSION

Municipalities, WCG officials and National Government officials are requested to diarise the dates of the TIME engagements as outlined in Annexure A and ensure appropriate attendance to constructively engage on municipal challenges and risks towards enhancing governance and performance.

Should you have any further enquiries pertaining to TIME please contact Ms Melissa Van Niekerk via e-mail Melissa.vanNiekerk@westerncape.gov.za or telephone number 073 3607 929.

Your support and commitment towards embedding good governance to advance integrated sustainable service delivery is appreciated and we look forward to a constructive engagement.

David Savage 2022.01.25 14:03:36 +02'00' Paulse

Graham

Digitally signed by **Graham Paulse** Date: 2022.01.28 16:01:44 +02'00'

**MR D SAVAGE** 

**HEAD OFFICIAL: PROVINCIAL TREAURY** 

DATE:

**MR G PAULSE** 

HEAD OF DEPARTMENT: DEPARTMENT OF LOCAL GOVERNMENT

DATE:

# **ANNEXURE A**

TIME ENGAGEMENTS SCHEDULE		
DISTRICT: Cape Winelands District Municipalities	DATE: Wednesday, February 16, 2022	TIME
TIME District Plenary Session	All municipalities within the Cape Winelands District	08h30 - 12h30
Individual municipal engagements	Selected Municipalities	13h00 - 16h30
DISTRICT: Overberg District Municipalities	DATE: Thursday, Thursday, February 17, 2022	TIME
TIME District Plenary Session	All municipalities within the Overberg District	08h30 - 12h30
Individual municipal engagements	Selected Municipalities	13h00 – 16h30
DISTRICT: Garden Route District Municipalities	DATE: Friday, February 18, 2022	TIME
TIME District Plenary Session	All municipalities within the Garden Route District	8h30 - 12h30
Individual municipal engagements	Selected Municipalities	13h00 – 16h30
DISTRICT: Central Karoo District	DATE: Tuesday, February 22, 2022	TIME
TIME District Plenary Session	All municipalities within the Cape Winelands District	8h30 - 12h30
Individual municipal engagements	Selected Municipalities	13h00 – 16h30
DISTRICT: West Coast District Municipalities	DATE: Thursday, February 24, 2022	TIME
TIME District Plenary Session	All municipalities within the West Coast District	08h30 - 12h30
Individual municipal engagements	Selected Municipalities	13h00 – 16h30