

Reference number: RCS/C.5

Private Bag X9165 CAPE TOWN 8000

TREASURY CIRCULAR MUN NO. 15/2022

THE MAYOR, CITY OF CAPE TOWN: MR G HILL-LEWIS THE MAYOR, WEST COAST DISTRICT MUNICIPALITY: MR R STRYDOM THE MAYOR, MATZIKAMA MUNICIPALITY: MR J VAN DER HOVEN THE MAYOR, CEDERBERG MUNICIPALITY: MR W FARMER THE MAYOR, BERGRIVIER MUNICIPALITY: MR R VAN ROOY THE MAYOR, SALDANHA BAY MUNICIPALITY: MR A TRUTER THE MAYOR, SWARTLAND MUNICIPALITY: MR H CLEOPHAS THE MAYOR, CAPE WINELANDS DISTRICT MUNICIPALITY: DR H VON SCHLICHT THE MAYOR, WITZENBERG MUNICIPALITY: MR H SMIT THE MAYOR, DRAKENSTEIN MUNICIPALITY: MR C POOLE THE MAYOR, STELLENBOSCH MUNICIPALITY: ADV. G VAN DEVENTER THE MAYOR, BREEDE VALLEY MUNICIPALITY: MS A STEYN THE MAYOR, LANGEBERG MUNICIPALITY: MR S VAN EEDEN THE MAYOR, OVERBERG DISTRICT MUNICIPALITY: MR A FRANKEN THE MAYOR, THEEWATERSKLOOF MUNICIPALITY: MR K PAPIER THE MAYOR, OVERSTRAND MUNICIPALITY: DR A RABIE THE MAYOR, CAPE AGULHAS MUNICIPALITY: MR P SWART THE MAYOR, SWELLENDAM MUNICIPALITY: MR F DU RAND THE MAYOR, GARDEN ROUTE DISTRICT MUNICIPALITY: MR M BOOYSEN THE MAYOR, KANNALAND MUNICIPALITY: MR N VALENTYN THE MAYOR, HESSEQUA MUNICIPALITY: MR G RIDDLES THE MAYOR, MOSSEL BAY MUNICIPALITY: MR D KOTZE THE MAYOR, GEORGE MUNICIPALITY: MR L VAN WYK THE MAYOR, OUDTSHOORN MUNICIPALITY: MR C MACPHERSON THE MAYOR, BITOU MUNICIPALITY: MR D SWART THE MAYOR, KNYSNA MUNICIPALITY: MR L DAVIS THE MAYOR, CENTRAL KAROO DISTRICT MUNICIPALITY: MR G MCKENZIE THE MAYOR, LAINGSBURG MUNICIPALITY: MS J BOTHA THE MAYOR, PRINCE ALBERT MUNICIPALITY: MS M JAFTHA THE MAYOR, BEAUFORT WEST MUNICIPALITY: MS T PRINCE THE MUNICIPAL MANAGER, CITY OF CAPE TOWN: ADV. L MBANDAZAYO THE MUNICIPAL MANAGER, WEST COAST DISTRICT MUNICIPALITY: MR D JOUBERT THE MUNICIPAL MANAGER, MATZIKAMA MUNICIPALITY: MR G SEAS THE MUNICIPAL MANAGER, CEDERBERG MUNICIPALITY: MR D ADONIS THE MUNICIPAL MANAGER, BERGRIVIER MUNICIPALITY: ADV. H LINDE THE MUNICIPAL MANAGER, SALDANHA BAY MUNICIPALITY: MR H METTLER THE MUNICIPAL MANAGER, SWARTLAND MUNICIPALITY: MR J SCHOLTZ THE MUNICIPAL MANAGER, CAPE WINELANDS DISTRICT MUNICIPALITY: MR H PRINS THE MUNICIPAL MANAGER, WITZENBERG MUNICIPALITY: MR D NASSON THE MUNICIPAL MANAGER, DRAKENSTEIN MUNICIPALITY: DR J LEIBBRANDT THE MUNICIPAL MANAGER, STELLENBOSCH MUNICIPALITY: MS G METTLER THE MUNICIPAL MANAGER, BREEDE VALLEY MUNICIPALITY: MR D MCTHOMAS THE MUNICIPAL MANAGER, LANGEBERG MUNICIPALITY: MR M MGAJO (ACTING) THE MUNICIPAL MANAGER, OVERBERG DISTRICT MUNICIPALITY: MR R BOSMAN THE MUNICIPAL MANAGER, THEEWATERSKLOOF MUNICIPALITY: MR B NGUBO (ACTING) THE MUNICIPAL MANAGER, OVERSTRAND MUNICIPALITY: MR D O'NEILL THE MUNICIPAL MANAGER, CAPE AGULHAS MUNICIPALITY: MR E PHILLIPS THE MUNICIPAL MANAGER, SWELLENDAM MUNICIPALITY: MS A VORSTER (ACTING) THE MUNICIPAL MANAGER, GARDEN ROUTE DISTRICT MUNICIPALITY: MR M STRATU THE MUNICIPAL MANAGER, KANNALAND MUNICIPALITY: MR I AVONTUUR (ACTING) THE MUNICIPAL MANAGER, HESSEQUA MUNICIPALITY: MR A DE KLERK THE MUNICIPAL MANAGER, MOSSEL BAY MUNICIPALITY: MR C PUREN THE MUNICIPAL MANAGER, GEORGE MUNICIPALITY: DR M GRATZ THE MUNICIPAL MANAGER, OUDTSHOORN MUNICIPALITY: MR W HENDRICKS (ACTING)

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THE HEAD OF DEPARTMENT: LOCAL GOVERNMENT

THE CHIEF DIRECTOR: LOCAL GOVERNMENT BUDGET ANALYSIS - NATIONAL TREASURY (MR J HATTINGH)

THE CHIEF DIRECTOR: MFMA IMPLEMENTATION - NATIONAL TREASURY (MR TV PILLAY)

IMPLEMENTATION OF THE NATIONAL TREASURY FINANCIAL MANAGEMENT CAPABILITY MATURITY MODEL PLATFORM IN THE WESTERN CAPE AND THE INTERFACE WITH THE TIME 2023 PROCESS

1. PURPOSE

1.1 The purpose of this Provincial Treasury Circular Mun No. 15/2022 (Circular) is to communicate the Western Cape Provincial Treasury's (WCPT) implementation plan of the National Treasury's Financial Management Capability Maturity Model (FMCMM) for Municipalities within the Western Cape in compliance with NT MFMA Circular 114 and the interface with the Technical Integration Municipal Engagement (TIME) 2023 process.

2. BACKGROUND

- 2.1 In terms of Municipal Finance Management Act (No. 56 OF 2003), in managing a municipality's financial administration, the accounting officer must ensure, *inter alia*, that the municipality maintains effective, efficient, and transparent systems of financial and risk management, and internal control. To attain this objective, the National Treasury (NT) has established the Financial Management Capability Maturity Model.
- 2.2 In February 2022, NT published the MFMA Circular 114 (called Circular 114) which states the following:

The FMCMM was rolled out in 2015 as an enabling tool to assist municipalities and municipal entities in assessing the state of development of the internal controls, monitoring financial management capability, and identifying areas of financial weakness. The tool aims to improve municipalities and municipal entities' financial management capabilities and overall sustainability."

3. ROLL OUT OF THE FMCMM PLATFORM

- 3.1 NT has recently rolled out the web enabled FMCMM and audit action plan tool towards enabling improved effectiveness and efficiency in municipalities by proactively identifying and addressing governance gaps, in areas of financial governance and performance and providing relevant information to improve decision making.
- 3.2 The NT FMCMM tool will replace the Financial Management Self Assessments (mGAP) on the Western Cape Monitoring and Evaluation System (WCMES). This is to avoid a duplication of effort and to ensure that the information provided by the NT FMCMM, financial ratios and audit action plan tools will be integrated into the TIME process. The non-financial self-assessments (IPS²) on the WCMES will not affected by the implementation of the NT FMCMM tool.

4. IMPLEMENTATION OF THE FMCMM PLATFORM

- 4.1 Acknowledging that the Western Cape Government has an institutionalised governance improvement approach, permission has been granted by National Treasury for a bespoke WC FMCMM Implementation Plan so as not to negatively impact on existing governance improvement processes i.e the TIME process. This plan is detailed below.
- 4.2 In terms of the Circular 114, there are 21 FMCMM self-assessments. In complying with Circular 114, WCPT aims to publish all 21 FMCMM self-assessments for levels 1 3 from the 18 July 2022 for municipalities to complete. The completion of the FMCMM self-assessments follows a staggered approach; however, the completion date of all FMCMM self-assessments is the 15 December annually.

4.3 Municipalities will be given a timeframe from 18 July to 15 December 2022 to complete the FMCMM self-assessments as per Table 1. Following the completion of the self-assessments, the validation and engagement will follow as per the provisional dates indicated in the table below.

Key	Activities	Due Dates
1. F	MCMM change management and communication planning	
•		June – August
	Publication and Completion of FMCMM Self-assessments and Financial Ratios	
•	Publish and completion FMCMM Financial Ratios	June
•	Publication of the 21 FMCMM self-assessments in July	18 July
	Completion and submission of FMCMM Self-assessments by municipalities WC staggered approach)	
•	Compensation of Employees Revenue Management	ylut
•		August
•	Human Resources BTO Entities Reassessment: Annual Financial Statements	September
•	Supply Chain Management Asset Management	October
•		November
•	Risk Management Internal Audit Reporting	December

Ke	y A	ctivities	Due Dates
	•	Reassessment: Revenue Management	
	•	No Assessment	January
	•	No Assessment	February
	•	No Assessment	March
	•	No Assessment	April
	•	No Assessment	Мау
	•	Annual Financial Statements	June
	•	Reporting	
	•	Ratios	
	•	Reassessment: Budget	
4.	4. Generation of Reports		
	•	Generation of FMCMM/TIME reports (FMCMM, Audit Action Plan Report and Mid-year budget and performance assessment	January – February
	•	Municipal engagements and identification of support initiatives	
5.	5. Implementation and monitoring of municipal action plans and WCG support initiatives.		
	•	Implementation and monitoring of municipal action plans and WCG support initiatives.	February – December

5. MUNICIPAL USERS

5.1 Municipalities are encouraged to identify municipal officials who will complete the FMCMM selfassessments. The attached documents (Annexures B and C) must be populated and submitted to WCPT for capturing by 27 July 2022. For the municipalities to assign roles to a specific municipal user, Annexure A should be used as guidance.

6. TRAINING SESSIONS

6.1 The WCPT and collaboration with National Treasury will conduct training sessions with municipalities on the rollout and utilisation of FMCMM tool via the MS Team Platform. The dates and times of the training session are reflected in the Table 2 below. The municipal user registration forms will be used to invite the attendees to the relevant training sessions. Given that the annual financial statements are due by 31 August, an additional training session may be scheduled in October 2022.

Table 2 WCPT FMCMM Training Schedule

FMCMM TRAINING SCHEDULE		
DISTRICT: West Coast District municipalities	DATE	TIME
All municipalities within the West Coast District	Tuesday, August 02, 2022	08:30 - 12:30
DISTRICT: Cape Winelands District municipalities	DATE	TIME
All municipalities within the Cape Winelands District	Tuesday, August 02, 2022	08:30 - 12:30
DISTRICT: Central Karoo District	DATE	TIME
All municipalities within the Central Karoo District	Wednesday, August 3, 2022	08:30 – 12:30
DISTRICT: Garden Route District municipalities	DATE	TIME
All municipalities within the Garden Route District municipalities	Wednesday, August 3, 2022	08:30 – 12:30
DISTRICT: Overberg District	DATE:	TIME
All municipalities within the Overberg District	Friday, August 05, 2022	08:30 - 12:30

7. CONTACT OFFICIALS

7.1 All information requested should be submitted to the below officials who are also available for any further queries relating to the content of this circular.

Name	Contact No.	Email Address
Kagisho Motingwe	0214836289	Kagisho.Motingwe@westerncape.gov.za
Deon Arends	0214834379	Deon.Arends@westerncape.gov.za
Zandile Cwane	0214838202	Zandile.Mbatani@westerncape.gov.za

7.2 We would like to thank the municipalities for their continued commitment to good governance.

MR AZIZ HARDIEN CHIEF DIRECTOR: FINANCIAL GOVERNANCE AND ACCOUNTING

ANNEXURE A

FMCMM TOOL USERS

User	Role description	Functions
End User Admin	FMCMM user with the ability to manage users. Managing users entails adding, editing & deleting users as well as assigning assessments & action plans to users.	 View Dashboard View FMCMM Reports View Financial Ratio Reports Manage FMCMM Assessment Manage Financial Ratio Manage FMCMM Action Plan Manage Audit Action Plan Manage Users
CFO (Admin)	FMCMM user with the ability to manage users. Managing users entails adding, editing & deleting users as well as assigning assessments & action plans to users	 View Dashboard View FMCMM Reports View Financial Ratio Reports Manage FMCMM Assessment Manage Financial Ratio Manage FMCMM Action Plan Manage Audit Action Plan Manage Users
CFO (Non- Admin):	FMCMM user who does not have the ability to manage users	 View Dashboard View FMCMM Reports View Financial Ratio Reports Manage FMCMM Assessment Manage Financial Ratio Manage FMCMM Action Plan Manage Audit Action Plan
MM (Non- Admin)	FMCMM user who does not have the ability to manage users	 View Dashboard View FMCMM Reports View Financial Ratio Reports Manage FMCMM Assessment Manage Financial Ratio Manage FMCMM Action Plan Manage Audit Action Plan
MM (Admin)	FMCMM user with the ability to manage users. Managing users entails adding, editing & deleting users as well as assigning assessments & action plans to users.	 View Dashboard View FMCMM Reports View Financial Ratio Reports Manage FMCMM Assessment Manage Financial Ratio Manage FMCMM Action Plan Manage Audit Action Plan Manage Users

User	Role description		Functions
Internal	FMCMM user who does not have the ability to manage		View Dashboard
Auditor	users	•	View FMCMM Reports
		•	View Financial Ratio Reports
		•	Manage FMCMM Assessment
		•	Manage Financial Ratio
		•	Manage FMCMM Action Plan
		•	Manage Audit Action Plan
Audit	FMCMM user who does not have the ability to manage		View Dashboard
Champion	users	•	View FMCMM Reports
		•	View Financial Ratio Reports
		•	Manage FMCMM Assessment
		•	Manage Financial Ratio
		•	Manage FMCMM Action Plan
		•	Manage Audit Action