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Reference: RCS/C.5

## TREASURY CIRCULAR MUN NO. 17/2017

THE MAYOR, CITY OF CAPE TOWN: MS P DE LILLE THE MAYOR, WEST COAST DISTRICT MUNICIPALITY: MR JH CLEOPHAS THE MAYOR, MATZIKAMA MUNICIPALITY: MS G STEPHAN THE MAYOR, CEDERBERG MUNICIPALITY: MR J BARNARD THE MAYOR, BERGRIVIER MUNICIPALITY: MR EB MANUEL THE MAYOR, SALDANHA BAY MUNICIPALITY: MR M KOEN THE MAYOR, SWARTLAND MUNICIPALITY: MR T VAN ESSEN THE MAYOR, CAPE WINELANDS DISTRICT MUNICIPALITY: DR H VON SCHLICHT THE MAYOR, WITZENBERG MUNICIPALITY: MR BC KLAASEN THE MAYOR, DRAKENSTEIN MUNICIPALITY: MR CJ POOLE THE MAYOR, STELLENBOSCH MUNICIPALITY: MS G VAN DEVENTER THE MAYOR, BREEDE VALLEY MUNICIPALITY: MS A STEYN THE MAYOR, LANGEBERG MUNICIPALITY: MR HM JANSEN THE MAYOR, OVERBERG DISTRICT MUNICIPALITY: MR S FRANKEN THE MAYOR THEEWATERSKLOOF MUNICIPALITY. MS C IM VOSLOO THE MAYOR, OVERSTRAND MUNICIPALITY: MR RJ SMITH THE MAYOR, CAPE AGULHAS MUNICIPALITY: MR PJ SWART THE MAYOR, SWELLENDAM MUNICIPALITY: MR NG MYBURGH THE MAYOR, EDEN DISTRICT MUNICIPALITY: MR M BOOYSEN THE MAYOR, KANNALAND MUNICIPALITY: MS M BARRY THE MAYOR, HESSEQUA MUNICIPALITY: MR G RIDDELS THE MAYOR, MOSSEL BAY MUNICIPALITY: MR HJ LEVENDAL THE MAYOR, GEORGE MUNICIPALITY: MR MG NAIK THE MAYOR, OUDTSHOORN MUNICIPALITY: MR CF SYLVESTER THE MAYOR, BITOU MUNICIPALITY: MR MP LOBESE THE MAYOR, KNYSNA MUNICIPALITY: MS E BOUW-SPIES THE MAYOR, CENTRAL KAROO DISTRICT MUNICIPALITY: MR N CONSTABLE THE MAYOR, LAINGSBURG MUNICIPALITY: MR AA MARTHINUS THE MAYOR, PRINCE ALBERT MUNICIPALITY: MR G LOTTERING THE MAYOR, BEAUFORT WEST MUNICIPALITY: MR J VAN DER LINDE THE MUNICIPAL MANAGER, CITY OF CAPE TOWN: MR A EBRAHIM THE MUNICIPAL MANAGER, WEST COAST DISTRICT MUNICIPALITY: MR H PRINS THE MUNICIPAL MANAGER, MATZIKAMA MUNICIPALITY: MR DP LUBBE THE MUNICIPAL MANAGER, CEDERBERG MUNICIPALITY: MR G MATTHYSE THE MUNICIPAL MANAGER, BERGRIVIER MUNICIPALITY: ADV H LINDE THE MUNICIPAL MANAGER, SALDANHA BAY MUNICIPALITY: MR G SMITH (ACTING) THE MUNICIPAL MANAGER, SWARTLAND MUNICIPALITY: MR J SCHOLTZ THE MUNICIPAL MANAGER, CAPE WINELANDS DISTRICT MUNICIPALITY: MR M MGAJO THE MUNICIPAL MANAGER, WITZENBERG MUNICIPALITY: MR D NASSON THE MUNICIPAL MANAGER, DRAKENSTEIN MUNICIPALITY: DR J LEIBBRANDT THE MUNICIPAL MANAGER, STELLENBOSCH MUNICIPALITY: MS G METLER THE MUNICIPAL MANAGER, BREEDE VALLEY MUNICIPALITY: MR D MCTHOMAS THE MUNICIPAL MANAGER, LANGEBERG MUNICIPALITY: MR SA MOKWENI THE MUNICIPAL MANAGER, OVERBERG DISTRICT MUNICIPALITY: MR D BERETTI THE MUNICIPAL MANAGER, THEEWATERSKLOOF MUNICIPALITY: MR J BARNARD (ACTING) THE MUNICIPAL MANAGER, OVERSTRAND MUNICIPALITY: MR C GROENEWALD THE MUNICIPAL MANAGER, CAPE AGULHAS MUNICIPALITY: MR D O'NEILL THE MUNICIPAL MANAGER, SWELLENDAM MUNICIPALITY: MR CM AFRICA THE MUNICIPAL MANAGER, EDEN DISTRICT MUNICIPALITY: MR M STRATU THE MUNICIPAL MANAGER, KANNALAND MUNICIPALITY: MR R STEVENS THE MUNICIPAL MANAGER, HESSEQUA MUNICIPALITY: MR J JACOBS THE MUNICIPAL MANAGER, MOSSEL BAY MUNICIPALITY: ADV MG GILIOMEE

THE MUNICIPAL MANAGER, GEORGE MUNICIPALITY: MR T BOTHA THE MUNICIPAL MANAGER, OUDTSHOORN MUNICIPALITY: MR R SMIT (ACTING) THE MUNICIPAL MANAGER, BITOU MUNICIPALITY: MR T NDLOVU THE MUNICIPAL MANAGER, KNYSNA MUNICIPALITY: MR J DOUGLAS (ACTING) THE MUNICIPAL MANAGER, CENTRAL KAROO DISTRICT MUNICIPALITY: MR S JOOSTE THE MUNICIPAL MANAGER, LAINGSBURG MUNICIPALITY: MR SC PIETERSE (ACTING) THE MUNICIPAL MANAGER, PRINCE ALBERT MUNICIPALITY: MR H METTLER THE MUNICIPAL MANAGER, BEAUFORT WEST MUNICIPALITY: MR K HAARHOFF (ACTING) THE CHIEF FINANCIAL OFFICER, CITY OF CAPE TOWN: MR K JACOBY THE CHIEF FINANCIAL OFFICER, WEST COAST DISTRICT MUNICIPALITY: MR J KOEKEMOER THE CHIEF FINANCIAL OFFICER MATZIKAMA MUNICIPALITY MR G SEAS THE CHIEF FINANCIAL OFFICER, CEDERBERG MUNICIPALITY: MR E ALFRED THE CHIEF FINANCIAL OFFICER, BERGRIVIER MUNICIPALITY: MR G GOLIATH THE CHIEF FINANCIAL OFFICER. SALDANHA BAY MUNICIPALITY: MR S VORSTER THE CHIEF FINANCIAL OFFICER, SWARTLAND MUNICIPALITY: MR M BOLTON THE CHIEF FINANCIAL OFFICER, CAPE WINELANDS DISTRICT MUNICIPALITY: MS FA DU RAAN-GROENEWALD THE CHIEF FINANCIAL OFFICER, WITZENBERG MUNICIPALITY: MR C KRITZINGER THE CHIEF FINANCIAL OFFICER, DRAKENSTEIN MUNICIPALITY: MR J CARSTENS THE CHIEF FINANCIAL OFFICER, STELLENBOSCH MUNICIPALITY: MR M WÜST THE CHIEF FINANCIAL OFFICER, BREEDE VALLEY MUNICIPALITY: MR R ONTONG (ACTING) THE CHIEF FINANCIAL OFFICER. LANGEBERG MUNICIPALITY: MR B BROWN THE CHIEF FINANCIAL OFFICER, OVERBERG DISTRICT MUNICIPALITY: DR J TESSELAAR THE CHIEF FINANCIAL OFFICER, THEEWATERSKLOOF MUNICIPALITY: MR D LOUW THE CHIEF FINANCIAL OFFICER, OVERSTRAND MUNICIPALITY: MS S REYNEKE-NAUDE THE CHIEF FINANCIAL OFFICER, CAPE AGULHAS MUNICIPALITY: MR H VAN BILJON THE CHIEF FINANCIAL OFFICER, SWELLENDAM MUNICIPALITY: MR H SCHLEBUSCH THE CHIEF FINANCIAL OFFICER, EDEN DISTRICT MUNICIPALITY: MS L HOEK THE CHIEF FINANCIAL OFFICER, KANNALAND MUNICIPALITY: MR B STRYDOM THE CHIEF FINANCIAL OFFICER, HESSEQUA MUNICIPALITY: MS HJ VILJOEN THE CHIEF FINANCIAL OFFICER, MOSSEL BAY MUNICIPALITY: MR H LE ROUX (ACTING) THE CHIEF FINANCIAL OFFICER, GEORGE MUNICIPALITY: MR K JORDAAN THE CHIEF FINANCIAL OFFICER, OUDTSHOORN MUNICIPALITY: MR F LÖTTER THE CHIEF FINANCIAL OFFICER, BITOU MUNICIPALITY: MR G GROENEWALD (ACTING) THE CHIEF FINANCIAL OFFICER, KNYSNA MUNICIPALITY: MR M MEMANI THE CHIEF FINANCIAL OFFICER, CENTRAL KAROO DISTRICT MUNICIPALITY: MS U BAARTMAN THE CHIEF FINANCIAL OFFICER, LAINGSBURG MUNICIPALITY: MS A GROENEWALD THE CHIEF FINANCIAL OFFICER, PRINCE ALBERT MUNICIPALITY: MR J NEETHLING THE CHIEF FINANCIAL OFFICER, BEAUFORT WEST MUNICIPALITY: MR CJ KYMDELL (ACTING) THE HEAD OFFICIAL: PROVINCIAL TREASURY (MR Z HOOSAIN) THE DEPUTY DIRECTOR GENERAL: FISCAL AND ECONOMIC SERVICES (MR H MALILA) THE DEPUTY DIRECTOR GENERAL: GOVERNANCE AND ASSET MANAGEMENT (MR A HARDIEN) THE CHIEF DIRECTOR: PUBLIC POLICY SERVICES (MS M KORSTEN) THE CHIEF DIRECTOR: PROVINCIAL GOVERNMENT PUBLIC FINANCE (MS JD GANTANA) THE CHIEF DIRECTOR: LOCAL GOVERNMENT PUBLIC FINANCE (MR A DYAKALA) (ACTING) THE CHIEF DIRECTOR: ASSET MANAGEMENT (MR IG SMITH) THE CHIEF DIRECTOR: FINANCIAL GOVERNANCE AND ACCOUNTING (MR L BRINDERS) (ACTING) THE CHIEF FINANCIAL OFFICER (MR A GILDENHUYS) THE HEAD: OFFICE OF THE FINANCE MINISTRY (ADV E PRETORIUS) THE DIRECTOR: BUSINESS INFORMATION AND DATA MANAGEMENT (MR PP PIENAAR) THE DIRECTOR: FINANCIAL GOVERNANCE (MS N SIGWELA) (ACTING) THE DIRECTOR: FISCAL POLICY (DR N NLEYA) THE DIRECTOR: INFRASTRUCTURE (MR K LANGENHOVEN) THE DIRECTOR: LOCAL GOVERNMENT ACCOUNTING (MR T MADONDILE) (ACTING) THE DIRECTOR: LOCAL GOVERNMENT BUDGET OFFICE (MR ML BOOYSEN) THE DIRECTOR: LOCAL GOVERNMENT REVENUE AND EXPENDITURE (GROUP ONE) (MR A DYAKALA) THE DIRECTOR: LOCAL GOVERNMENT REVENUE AND EXPENDITURE (GROUP TWO) (MR M SIGABI) THE DIRECTOR: LOCAL GOVERNMENT SUPPLY CHAIN MANAGEMENT (MR R MOOLMAN) THE DIRECTOR: PROVINCIAL GOVERNMENT ACCOUNTING (MR A REDDY) THE DIRECTOR: PROVINCIAL GOVERNMENT BUDGET OFFICE (MS RH SLINGER) THE DIRECTOR: PROVINCIAL GOVERNMENT FINANCE (EXPENDITURE MANAGEMENT) (MS A PICK) THE DIRECTOR: PROVINCIAL GOVERNMENT SUPPLY CHAIN MANAGEMENT (MS N EBRAHIM) THE DIRECTOR: STRATEGIC AND OPERATIONAL MANAGEMENT SUPPORT (MS A SMIT) THE DIRECTOR: SUPPORTING AND INTERLINKED FINANCIAL SYSTEMS (MR À MAZOMBA) THE PROVINCIAL AUDITOR MASTER RECORDS OFFICIAL: BUSINESS INFORMATION AND DATA MANAGEMENT THE HEAD OF DEPARTMENT: LOCAL GOVERNMENT

THE CHIEF DIRECTOR: LOCAL GOVERNMENT BUDGET ANALYSIS - NATIONAL TREASURY (MR J HATTINGH)

THE CHIEF DIRECTOR: MFMA IMPLEMENTATION - NATIONAL TREASURY (MR TV PILLAY)

# WESTERN CAPE PROVINCIAL TREASURY FINANCIAL MISCONDUCT WORKSHOP DATE: 27 AND 28 JULY 2017

#### 1. PURPOSE

This circular serves to invite municipalities to attend a Financial Misconduct Workshop hosted by Western Cape Provincial Treasury to be held on the **27 and 28 July 2017 at Strand Towers in Cape Town**.

The theme chosen for the workshop is **"Building Integrity Together"** with the purpose of actively seeking to tackle corruption and fraud by building integrity through a proactive approach and working together on improving the provision and performance of public services.

### 2. BACKGROUND

In terms of section 34 of the Municipal Finance Management Act No. 56 of 2003 (MFMA), National and Provincial government must by agreement assist municipalities in building the capacity of municipalities for efficient, effective and transparent financial management.

Section 175 of the MFMA provides for matters to address financial misconduct. The Municipal Regulations on Financial Misconduct and Criminal Proceedings came into effect on 1 July 2014. Subsequent to that, MFMA Circular 76 was issued in October 2015 in support of the Regulations. The objective of the Regulations is to set out processes and procedures to be followed when dealing with incidences of financial misconduct.

The Western Cape Provincial Treasury in partnership with National Treasury is monitoring, supporting and assisting Western Cape municipalities towards the effective implementation of the Regulations and the achievement of its intended objectives.

In light of the above and to avoid municipal officials being frequently out of office, it was then decided to have the forums and workshop taking place concurrently after consulting the CAE Forum members.

### 3. OBJECTIVE OF THE WORKSHOP

The objectives of the workshop are to:

• Clarify and practically demonstrate processes and procedures that municipalities must follow when dealing with allegations of financial misconduct;

- Promote sound financial governance and accountability; and
- Facilitate and encourage knowledge sharing.

#### 4. REQUEST

Municipalities are hereby invited to attend the workshop. Attendance per municipality is limited to 2 delegates. Confirmation of attendance should reach Western Cape Provincial Treasury by no later than **11 July 2017** via email by completing the attached form. It is important for officials to confirm attendance in order to finalise the necessary logistical arrangements. A detailed agenda outline is attached for your reference. All communication related to the above request or any queries relating to the circular should be sent to the following official:

Name	:	Babalwa Tyholweni
Email Address	:	Babalwa.Tyholweni@westerncape.gov.za
Telephone Number	:	021 483 3669

All

LANCE BRINDERS ACTING CHIEF DIRECTOR: FINANCIAL GOVERNANCE AND ACCOUNTING DATE: 5 July 2017

# AGENDA DETAIL

## ITEM/MATTER

# 1. Opening & Welcoming

- 2. Municipal Regulations of Financial Misconduct Procedures and Criminal Proceedings, 2014:
  - How does the Municipal Regulations on Financial Misconduct Procedures and Criminal Proceedings, 2014 and MSA Disciplinary Regulations for Senior Managers, 2010 differ?
  - How do the MFMA Regulations on Financial Misconduct Procedures and Criminal Proceedings, 2014 and MSA Disciplinary Regulations for Senior Managers, 2010 relate to other anti-corruption legislation?

## **Disciplinary Boards**

- Establishment of the disciplinary board vs MPAC: what are the difference?
- What skill sets are required of disciplinary board members?

<u>Practical examples of Irregular, Unauthorised and Fruitless and Wasteful</u> <u>Expenditure - that can be deemed financial misconduct</u>

- 3. Enforcement: what are the roles and responsibilities of other investigative agencies?
  - How SAPS and other key local agencies communicate with government institutions in respect of comercial crimes
  - What rights does the municipality have in the investigation, what right agencies have to access the data and evidence?
  - How to respond when SAPS (and others) gain access to your employees' laptops and other municipal property/proprietary information.

	ITEM/MATTER								
4.	Investigative Tools:								
	1. National Treasury mandate and investigative capacity to support loca government.								
	2. Investigation Approach, methodology and use of external forensic Specialists.								
	3. Considerations to be made when securing supporting evidence during investigations.								
5.	Panel Discussion:								
	The benefits of having a culture of investigating allegations of financial misconduct.								
6.	Catching the big fish - tactics from an NPA Prosecutor:								
	Lessons learnt from the NPA fraud and white collar crime landscape								
	Key factors in navigating a complex, high-stakes investigation								
	Sneak-peak into 'Investigating Like the NPA								
7.	DAY Wrap Up								
8.	Auditing Consequence Management								
9.	Building fraud prevention into SCM policy design								
10.	How to secure and safe-guard evidence								
11.	Accessing and securing digital evidence in complex investigations:								
	• Is there an underinvestment in anti-fraud technology across the board?								
	• Overcoming the increasingly difficult digital landscape faced by fraud investigators.								
	What are the obstacles to securing digital evidence?								
	• Practical steps to identify, seize, and secure the digital evidence needed to prosecute.								
12.	Concluding Remarks & Closure								



Melissa Van Niekerk Directorate: Corporate Governance Email: Melissa.vanNiekerk@westerncape.gov.za Tel: +27 21 483 6695

# FINANCIAL MISCONDUCT WORKSHOP NOMINATION FORM

NAME OF THE MUNICIPALITY: \_\_\_\_\_

**Attendees** 

Name and Surname	Current Unit	Designation	Dietary Requirement			Contact Details	
Name and Sumame			Vegetarian	Halaal	None	Email address	Cell number