

Bazil Vink
Directorate Financial Governance
Email: Bazil.Vink@westerncape.gov.za
Tel: +27 21 483 6646 fax: +27 21 483 3707

Reference: RCS/C.5

TREASURY CIRCULAR MUN NO 11/2016

THE MAYOR, CITY OF CAPE TOWN: MS P DE LILLE THE MAYOR, WEST COAST DISTRICT MUNICIPALITY: MR JH CLEOPHAS THE MAYOR, MATZIKAMA MUNICIPALITY: MR P BOK THE MAYOR, CEDERBERG MUNICIPALITY: MR J MULLER THE MAYOR, BERGRIVIER MUNICIPALITY: MR EB MANUEL THE MAYOR, SALDANHA BAY MUNICIPALITY: MR F SCHIPPERS THE MAYOR, SWARTLAND MUNICIPALITY: MR T VAN ESSEN THE MAYOR, CAPE WINELANDS DISTRICT MUNICIPALITY: MR N DE BRUYN THE MAYOR, WITZENBERG MUNICIPALITY: MR B KLAASEN THE MAYOR, DRAKENSTEIN MUNICIPALITY: MS G VAN DEVENTER THE MAYOR, STELLENBOSCH MUNICIPALITY: MR CJ SIDEGO THE MAYOR, BREEDE VALLEY MUNICIPALITY: MS A STEYN THE MAYOR, LANGEBERG MUNICIPALITY: MS D GAGIANO THE MAYOR, OVERBERG DISTRICT MUNICIPALITY: MR L DE BRUYN THE MAYOR, THEEWATERSKLOOF MUNICIPALITY: MR CB PUNT THE MAYOR, OVERSTRAND MUNICIPALITY: MS N BOTHA-GUTHRIE THE MAYOR, CAPE AGULHAS MUNICIPALITY: MR R MITCHELL THE MAYOR, SWELLENDAM MUNICIPALITY: MR N MYBURGH THE MAYOR, EDEN DISTRICT MUNICIPALITY: MR V VAN DER WESTHUIZEN THE MAYOR, KANNALAND MUNICIPALITY: MR J DONSON THE MAYOR, HESSEQUA MUNICIPALITY: MS E NEL THE MAYOR, MOSSEL BAY MUNICIPALITY: MS M FERREIRA THE MAYOR, GEORGE MUNICIPALITY: MR C STANDERS THE MAYOR, BITOU MUNICIPALITY: MR M BOOYSEN THE MAYOR, KNYSNA MUNICIPALITY: MS J WOLMARANS THE MAYOR, CENTRAL KAROO DISTRICT MUNICIPALITY: MR E NJADU THE MAYOR, LAINGSBURG MUNICIPALITY: MR W THERON THE MAYOR, PRINCE ALBERT MUNICIPALITY: MR G LOTTERING THE MAYOR, BEAUFORT WEST MUNICIPALITY: MR HT PRINCE THE MUNICIPAL MANAGER, CITY OF CAPE TOWN: MR A EBRAHIM THE MUNICIPAL MANAGER, WEST COAST DISTRICT MUNICIPALITY: MR H PRINS THE MUNICIPAL MANAGER, MATZIKAMA MUNICIPALITY: MR J PEKEUR (ACTING) THE MUNICIPAL MANAGER, CEDERBERG MUNICIPALITY: MR G MATTHYSE THE MUNICIPAL MANAGER, BERGRIVIER MUNICIPALITY: ADV H LINDE THE MUNICIPAL MANAGER, SALDANHA BAY MUNICIPALITY: MR L SCHEEPERS THE MUNICIPAL MANAGER, SWARTLAND MUNICIPALITY: MR J SCHOLTZ THE MUNICIPAL MANAGER, CAPE WINELANDS DISTRICT MUNICIPALITY: MR M MGAJO THE MUNICIPAL MANAGER, WITZENBERG MUNICIPALITY: MR D NASSON THE MUNICIPAL MANAGER, DRAKENSTEIN MUNICIPALITY: MR J CARSTENS (ACTING) THE MUNICIPAL MANAGER, STELLENBOSCH MUNICIPALITY: MR R BOSMAN (ACTING) THE MUNICIPAL MANAGER, BREEDE VALLEY MUNICIPALITY: MR D MCTHOMAS (ACTING) THE MUNICIPAL MANAGER, LANGEBERG MUNICIPALITY: MR SA MOKWENI THE MUNICIPAL MANAGER, OVERBERG DISTRICT MUNICIPALITY: MR D BERETTI THE MUNICIPAL MANAGER, THEEWATERSKLOOF MUNICIPALITY: MR HSD WALLACE THE MUNICIPAL MANAGER, OVERSTRAND MUNICIPALITY: MR C GROENEWALD THE MUNICIPAL MANAGER, CAPE AGULHAS MUNICIPALITY: MR D O'NEILL THE MUNICIPAL MANAGER, SWELLENDAM MUNICIPALITY: MR CM AFRICA THE MUNICIPAL MANAGER, EDEN DISTRICT MUNICIPALITY: MR GW LOUW THE MUNICIPAL MANAGER, KANNALAND MUNICIPALITY: MR M HOOGBAARD THE MUNICIPAL MANAGER, HESSEQUA MUNICIPALITY: MR J JACOBS THE MUNICIPAL MANAGER, MOSSEL BAY MUNICIPALITY: DR M GRATZ THE MUNICIPAL MANAGER, GEORGE MUNICIPALITY: MR T BOTHA THE MUNICIPAL MANAGER, OUDTSHOORN MUNICIPALITY: MR A PAULSE (PRO TEM)

```
THE MUNICIPAL MANAGER, BITOU MUNICIPALITY: MR A PAULSE
THE MUNICIPAL MANAGER, KNYSNA MUNICIPALITY: MR G EASTON
THE MUNICIPAL MANAGER, CENTRAL KAROO DISTRICT MUNICIPALITY: MR S JOOSTE
THE MUNICIPAL MANAGER, LAINGSBURG MUNICIPALITY: MR P WILLIAMS
THE MUNICIPAL MANAGER, PRINCE ALBERT MUNICIPALITY: MR H METTLER
THE MUNICIPAL MANAGER, BEAUFORT WEST MUNICIPALITY: MR J BOOYSEN
THE CHIEF FINANCIAL OFFICER, CITY OF CAPE TOWN: MR K JACOBY
THE CHIEF FINANCIAL OFFICER, WEST COAST DISTRICT MUNICIPALITY: MR J KOEKEMOER
THE CHIEF FINANCIAL OFFICER, MATZIKAMA MUNICIPALITY: MR E VAN DER WESTHUIZEN (ACTING)
THE CHIEF FINANCIAL OFFICER, CEDERBERG MUNICIPALITY: MR E ALFRED
THE CHIEF FINANCIAL OFFICER, BERGRIVIER MUNICIPALITY: MR JA VAN NIEKERK
THE CHIEF FINANCIAL OFFICER, SALDANHA BAY MUNICIPALITY: MR S VORSTER
THE CHIEF FINANCIAL OFFICER, SWARTLAND MUNICIPALITY: MR K COOPER
THE CHIEF FINANCIAL OFFICER, CAPE WINELANDS DISTRICT MUNICIPALITY: MS FA DU RAAN-GROENEWALD
THE CHIEF FINANCIAL OFFICER, WITZENBERG MUNICIPALITY: MR C KRITZINGER
THE CHIEF FINANCIAL OFFICER, DRAKENSTEIN MUNICIPALITY: MR J CARSTENS
THE CHIEF FINANCIAL OFFICER, STELLENBOSCH MUNICIPALITY: MR M WÜST
THE CHIEF FINANCIAL OFFICER, BREEDE VALLEY MUNICIPALITY: MR R ONTONG (ACTING)
THE CHIEF FINANCIAL OFFICER, LANGEBERG MUNICIPALITY: MR CF HOFFMANN
THE CHIEF FINANCIAL OFFICER, OVERBERG DISTRICT MUNICIPALITY: MR J TESSELAAR
THE CHIEF FINANCIAL OFFICER, THEEWATERSKLOOF MUNICIPALITY: MR D LOUW
THE CHIEF FINANCIAL OFFICER, OVERSTRAND MUNICIPALITY: MS S REYNEKE-NAUDE
THE CHIEF FINANCIAL OFFICER, CAPE AGULHAS MUNICIPALITY: MR H VAN BILJON
THE CHIEF FINANCIAL OFFICER, SWELLENDAM MUNICIPALITY: MR H SCHLEBUSCH
THE CHIEF FINANCIAL OFFICER, EDEN DISTRICT MUNICIPALITY: MS L HOEK
THE CHIEF FINANCIAL OFFICER, KANNALAND MUNICIPALITY: MR N DELO
THE CHIEF FINANCIAL OFFICER, HESSEQUA MUNICIPALITY: MS HJ VILJOEN
THE CHIEF FINANCIAL OFFICER, MOSSEL BAY MUNICIPALITY: MR MK BOTHA
THE CHIEF FINANCIAL OFFICER, GEORGE MUNICIPALITY: MR K JORDAAN
THE CHIEF FINANCIAL OFFICER, OUDTSHOORN MUNICIPALITY: MR F LÖTTER (ACTING)
THE CHIEF FINANCIAL OFFICER, BITOU MUNICIPALITY: MR F LÖTTER
THE CHIEF FINANCIAL OFFICER, KNYSNA MUNICIPALITY: MS P GOBRIE
THE CHIEF FINANCIAL OFFICER, CENTRAL KAROO DISTRICT MUNICIPALITY: MR N NORTJE
THE CHIEF FINANCIAL OFFICER, LAINGSBURG MUNICIPALITY: MS A GROENEWALD
THE CHIEF FINANCIAL OFFICER, PRINCE ALBERT MUNICIPALITY: MR J NEETHLING
THE CHIEF FINANCIAL OFFICER, BEAUFORT WEST MUNICIPALITY: MR F SABBAT
THE HEAD OFFICIAL: PROVINCIAL TREASURY (MR Z HOOSAIN)
THE DEPUTY DIRECTOR GENERAL: FISCAL AND ECONOMIC SERVICES (MR H MALILA)
THE DEPUTY DIRECTOR GENERAL: GOVERNANCE AND ASSET MANAGEMENT (MR A HARDIEN)
THE CHIEF DIRECTOR: PUBLIC POLICY SERVICES (MS M KORSTEN)
THE CHIEF DIRECTOR: PROVINCIAL GOVERNMENT PUBLIC FINANCE (MS JD GANTANA)
THE CHIEF DIRECTOR: LOCAL GOVERNMENT PUBLIC FINANCE (MR M SIGABI) (ACTING)
THE CHIEF DIRECTOR: ASSET MANAGEMENT (MR IG SMITH)
THE CHIEF DIRECTOR: FINANCIAL GOVERNANCE AND ACCOUNTING (MR A HARDIEN) (PRO TEM)
THE CHIEF FINANCIAL OFFICER (MR A GILDENHUYS)
THE HEAD: OFFICE OF THE FINANCE MINISTRY (ADV E PRETORIUS)
THE DIRECTOR: BUSINESS INFORMATION AND DATA MANAGEMENT (MR PP PIENAAR)
THE DIRECTOR: FINANCIAL GOVERNANCE (MR B VINK)
THE DIRECTOR: FISCAL POLICY (MS T VAN DE RHEEDE) (ACTING)
THE DIRECTOR: INFRASTRUCTURE (MR P CHANDAKA)
THE DIRECTOR: LOCAL GOVERNMENT ACCOUNTING (MR T MADONDILE) (ACTING)
THE DIRECTOR: LOCAL GOVERNMENT BUDGET OFFICE (MR ML BOOYSEN)
THE DIRECTOR: LOCAL GOVERNMENT REVENUE AND EXPENDITURE (GROUP ONE) (MS $ CUPIDO) (ACTING)
THE DIRECTOR: LOCAL GOVERNMENT REVENUE AND EXPENDITURE (GROUP TWO) (MR Z ZONYANE) (ACTING)
THE DIRECTOR: LOCAL GOVERNMENT SUPPLY CHAIN MANAGEMENT (MR R MOOLMAN)
THE DIRECTOR: PROVINCIAL GOVERNMENT ACCOUNTING (MR A REDDY)
THE DIRECTOR: PROVINCIAL GOVERNMENT BUDGET OFFICE (MS R SLINGER)
THE DIRECTOR: PROVINCIAL GOVERNMENT FINANCE (EXPENDITURE MANAGEMENT) (MS A PICK)
THE DIRECTOR: PROVINCIAL GOVERNMENT SUPPLY CHAIN MANAGEMENT (MS N EBRAHIM)
THE DIRECTOR: STRATEGIC AND OPERATIONAL MANAGEMENT SUPPORT (MS A SMIT)
THE DIRECTOR: SUPPORTING AND INTERLINKED FINANCIAL SYSTEMS (MR A BASTIAANSE)
THE PROVINCIAL AUDITOR
MASTER RECORDS OFFICIAL: BUSINESS INFORMATION AND DATA MANAGEMENT
THE HEAD OF DEPARTMENT: LOCAL GOVERNMENT
THE CHIEF DIRECTOR: LOCAL GOVERNMENT BUDGET ANALYSIS – NATIONAL TREASURY (MR J HATTINGH)
THE CHIEF DIRECTOR: MFMA IMPLEMENTATION - NATIONAL TREASURY (MR TV PILLAY)
```

2

THE COMPLETION OF QUARTER 3 (2015/16) MGRO MUNICIPAL SELF-ASSESSMENTS

PURPOSE

The purpose of this circular is to notify all municipalities/municipal officials of the impending completion of the MGRO self-assessment that must be completed on the mGAP tool and the due date postponement to the 31st May 2016.

2. BACKGROUND

Section 155(6) of the Constitution of South Africa mandates Provincial Government with the responsibility to provide for the monitoring and support of Local Government and to promote the development of local government capacity to enable municipalities to perform their functions and manage their own affairs.

The Municipal Financial Management Act, No. 56 of 2003 (MFMA) further mandates Provincial Treasury (PT), in terms of section 5, to monitor and support municipalities to comply with the MFMA thereby promoting sound and sustainable financial management.

With this in mind, Provincial Treasury in partnership with Department of Local Government (DLG) and municipalities embarked on the Municipal Governance Review and Outlook (MGRO) process. This process is aimed at systematically improving the municipal governance maturity capability and financial management within municipalities, enabling operational effectiveness, efficiency and accountability. The objective of the aforementioned will be the improvement of municipal governance, audit outcomes and service delivery to communities. This process supports the National Development Plan and the Back-to-Basics strategy and is at the center of Provincial Strategic Goal 5 which states: "Good governance and integrated service delivery through partnerships and spatial alignment".

Provincial Treasury has developed an Excel tool to assist the municipalities with the MGRO process and the development of this automated tool was in response to requests from municipalities to streamline the MGRO process.

The tool provides municipalities with MGRO criteria (Municipal Governance Maturity Capability Model) against which self-assessments are conducted. The results thereof inform Municipal Governance Action Plans (MGAPs) and support plans that address the identified deficiencies.

The current scenario is not ideal as the Excel tool is not the most effective and efficient mechanism in terms of the MGRO process requirements. In addition a significant amount of manual intervention is required in order to consolidate municipal input from all the municipalities across the province. This poses a huge reporting risk in terms of data accuracy and reporting inconsistency as well as information security.

You will recall from previous communications, in response to the aforementioned challenge and the requests from stakeholders for an electronic tool; Provincial Treasury initiated the development and implementation of the MGRO mGAP tool.

The mGAP tool is a standardized tool across the Western Cape Government, developed in consultation with stakeholders that enables the MGRO process and the achievement of MGRO objectives in a more effective and efficient manner.

3. BENEFITS OF THE mGAP TOOL

The benefits of the mGAP tool are as follows:

- It provides for a standardised mechanism across all the municipalities relating to the MGRO self-assessment process.
- It is web-based and can be accessed remotely.
- The risk of data security is eradicated and conforms to the POPI legislation.
- Manual intervention for data consolidation has been removed, resulting in more consistent and accurate reporting.
- Most importantly, it will assist the municipalities to monitor their compliance requirements relating to the MGRO strategy, more effective and efficiently.
- A further development currently in progress is a dashboard module. This will allow municipal management to view the overall maturity levels within the various MGRO focus areas and to interrogate the supporting information to further improve on their underlying capabilities.

4. PROCESS SUPPORT

With the transition of the manual MGRO process to the automated process on the mGAP tool, it is important that an appropriate user support infrastructure is in place in order to support users during the initial transition period. Training sessions to municipal staff on the new mGAP tool were conducted and training manuals were made available to all users towards the end of last year and the beginning of 2016.

Users have been registered on the system based on the registration forms received to date. The respective assessments have been published to the appropriate registered users for completion.

Furthermore this is an opportunity for municipalities to ensure that their appropriate staff members are registered on the mGAP system. As a result we attached a registration form (see **Annexure A**) which must be completed for unregistered users and submitted via email to the above helpdesk.

Should you require any further assistance kindly contact:

Mr Deon Arends on 021 483 4379; or

Helpdesk: email: Deon.Arends@westerncape.gov.za

Please note that the above contact details are temporary. We are in the process of finalising new contact details which will be communicated to you in due course for future assistance.

5. IMPORTANT DATES

Kindly take cognisance that:

- (1) No manual submissions via excel or paper will be accepted as it will severely impact on the new automated mGAP tool.
- (2) Municipalities are requested to complete and submit all their MGRO self-assessments on the mGAP tool relating to Quarter 3 (2015/16).
- (3) Due date for submission by no later than 31 May 2016.

The Provincial Treasury is very excited and committed in streamlining the MGRO process and in particular partnering with you in achieving national and provincial objectives.

We also take this opportunity to thank you for your support and continuous commitment.

B VINK

DIRECTOR: FINANCIAL GOVERNANCE

DATE: 14 4 2016

Annexure A

In order to ensure that the appropriate MGRO assessments for the individual focus areas are publish to the appropriate municipal staff, kindly complete the template below. Please email your completed form to the MGAP system administrator (email: Deon.Arends@westerncape.gov.za)

Name of Municipality:.....

MGRO Focus Areas	Name of Municipal Official (MO)	Name of Municipal Reviewer (MR)	Name of Municipal Champion (MC)
	responsible to complete assessment	responsible to review completed	responsible for co-ordinating MGRO
		assessments	activities
Pre-determined Objectives			
Performance Management			
BTO Capacitation & Dev.			
Revenue Management			
Expenditure Management			
Cash Management			
Accounting			
Risk Management			
Risk Committee			
Internal Audit			
Audit Committee			
Supply Chain Mgt (SCM)			
Asset Management			
System of Delegation			
Financial Policy			
Code of Conduct			
Websites			
		The state of the s	

Should any of the staff members indicated above, not have access to the mGAP tool, please complete the attached "mGAP Tool registration" form below for each user and send it to the following email address (Deon.Arends@westerncape.gov.za)



MGAP TOOL REGISTRISTION FORM

A	ac	lic	ant	de	tai	ls:
	-					

Name of Municipality	AVA.
Name and Surname	
Job Title	
Job Description	
Directorate	
Role of reporting senior	
Cell / office number	,
Email Address	

Please indicate with an "x" the mGRO focus area (s) which you are responsible for

Pre-determined Objectives	Performance Management	BTO Capacitation & Dev.
Revenue Management	Expenditure Management	Cash Management
Accounting	Risk Management	Risk Committee
Internal Audit	Audit Committee	Supply Chain Mgt (SCM)
Asset Management	System of Delegations	Financial Policy
Code of Conduct	Websites	

Please indicate with an "x" the user access role being applied for:

Role		Yes	No	
Munic	ipal Champion			
MGRO municipal co-ordinator				
Munic	ipal official			
•	Complete MGRO assessments			
Munic	ipal Reviewer			
•	Review completed assessments			

Manager / Supervisor (Name & Signature)	Date: