

Reference: T7/2/7

TREASURY CIRCULAR MUN NO 12 OF 2014

THE MAYOR, CITY OF CAPE TOWN: MS P DE LILLE THE MAYOR, WEST COAST DISTRICT MUNICIPALITY: MR JH CLEOPHAS THE MAYOR, MATZIKAMA MUNICIPALITY: MR J BOTHA THE MAYOR, CEDERBERG MUNICIPALITY: MS L SCHEEPERS THE MAYOR, BERGRIVIER MUNICIPALITY: MR EB MANUEL THE MAYOR, SALDANHA BAY MUNICIPALITY: MR F SCHIPPERS THE MAYOR, SWARTLAND MUNICIPALITY: MR T VAN ESSEN THE MAYOR, CAPE WINELANDS DISTRICT MUNICIPALITY: MR N DE BRUYN THE MAYOR, WITZENBERG MUNICIPALITY: MR J KLAZEN THE MAYOR, DRAKENSTEIN MUNICIPALITY: MS G VAN DEVENTER THE MAYOR, STELLENBOSCH MUNICIPALITY: MR CJ SIDEGO THE MAYOR, BREEDE VALLEY MUNICIPALITY: MR BD KIVEDO THE MAYOR, LANGEBERG MUNICIPALITY: MS D GAGIANO THE MAYOR, OVERBERG DISTRICT MUNICIPALITY: MR L DE BRUYN THE MAYOR, THEEWATERSKLOOF MUNICIPALITY: MR CB PUNT THE MAYOR, OVERSTRAND MUNICIPALITY: MS N BOTHA-GUTHRIE THE MAYOR, CAPE AGULHAS MUNICIPALITY: MR R MITCHELL THE MAYOR, SWELLENDAM MUNICIPALITY: MR N MYBURGH THE MAYOR, EDEN DISTRICT MUNICIPALITY: MR V VAN DER WESTHUIZEN THE MAYOR, KANNALAND MUNICIPALITY: MR J DONSON THE MAYOR, HESSEQUA MUNICIPALITY: MS E NEL THE MAYOR, MOSSEL BAY MUNICIPALITY: MS M FERREIRA THE MAYOR, GEORGE MUNICIPALITY: MR C STANDERS THE MAYOR, OUDTSHOORN MUNICIPALITY: MR G APRIL THE MAYOR, BITOU MUNICIPALITY: MR M BOOYSEN THE MAYOR, KNYSNA MUNICIPALITY: MS J WOLMARANS THE MAYOR, CENTRAL KAROO DISTRICT MUNICIPALITY: MR E NJADU THE MAYOR, LAINGSBURG MUNICIPALITY: MR W THERON THE MAYOR, PRINCE ALBERT MUNICIPALITY: MR G LOTTERING THE MAYOR, BEAUFORT WEST MUNICIPALITY: MR HT PRINCE THE MUNICIPAL MANAGER, CITY OF CAPE TOWN: MR A EBRAHIM THE MUNICIPAL MANAGER, WEST COAST DISTRICT MUNICIPALITY: MR H PRINS THE MUNICIPAL MANAGER, MATZIKAMA MUNICIPALITY: MR J PEKEUR THE MUNICIPAL MANAGER, CEDERBERG MUNICIPALITY: MR I KENNED THE MUNICIPAL MANAGER, BERGRIVIER MUNICIPALITY: ADV H LINDE THE MUNICIPAL MANAGER, SALDANHA BAY MUNICIPALITY: MR L SCHEEPERS THE MUNICIPAL MANAGER, SWARTLAND MUNICIPALITY: MR J SCHOLTZ THE MUNICIPAL MANAGER, CAPE WINELANDS DISTRICT MUNICIPALITY: MR M MGAJO THE MUNICIPAL MANAGER, WITZENBERG MUNICIPALITY: MR D NASSON THE MUNICIPAL MANAGER, DRAKENSTEIN MUNICIPALITY: MR J METTLER THE MUNICIPAL MANAGER, STELLENBOSCH MUNICIPALITY: MS C LIEBENBERG THE MUNICIPAL MANAGER, BREEDE VALLEY MUNICIPALITY: MR G MATTHYSE THE MUNICIPAL MANAGER, LANGEBERG MUNICIPALITY: MR SA MOKWENI THE MUNICIPAL MANAGER, OVERBERG DISTRICT MUNICIPALITY: MR D BERETTI (ACTING) THE MUNICIPAL MANAGER, THEEWATERSKLOOF MUNICIPALITY: MR S WALLACE THE MUNICIPAL MANAGER, OVERSTRAND MUNICIPALITY: MR C GROENEWALD THE MUNICIPAL MANAGER, CAPE AGULHAS MUNICIPALITY: MR D O'NEILL THE MUNICIPAL MANAGER, SWELLENDAM MUNICIPALITY: MR CM AFRICA THE MUNICIPAL MANAGER, EDEN DISTRICT MUNICIPALITY: MR GW LOUW THE MUNICIPAL MANAGER, KANNALAND MUNICIPALITY: MR M HOOGBAARD THE MUNICIPAL MANAGER, HESSEQUA MUNICIPALITY: MR J JACOBS THE MUNICIPAL MANAGER, MOSSEL BAY MUNICIPALITY: DR M GRATZ

THE MUNICIPAL MANAGER, GEORGE MUNICIPALITY: MR T BOTHA THE MUNICIPAL MANAGER, OUDTSHOORN MUNICIPALITY: MR R LOTTERING (ACTING) THE MUNICIPAL MANAGER, BITOU MUNICIPALITY: MR A PAULSE THE MUNICIPAL MANAGER, KNYSNA MUNICIPALITY: MS L WARING THE MUNICIPAL MANAGER, CENTRAL KAROO DISTRICT MUNICIPALITY: MR S JOOSTE THE MUNICIPAL MANAGER, LAINGSBURG MUNICIPALITY: MR P WILLIAMS THE MUNICIPAL MANAGER, PRINCE ALBERT MUNICIPALITY: MR H METTLER THE MUNICIPAL MANAGER, BEAUFORT WEST MUNICIPALITY: MR J BOOYSEN THE CHIEF FINANCIAL OFFICER, CITY OF CAPE TOWN: MR K JACOBY THE CHIEF FINANCIAL OFFICER, WEST COAST DISTRICT MUNICIPALITY: MR J KOEKEMOER THE CHIEF FINANCIAL OFFICER, MATZIKAMA MUNICIPALITY: MR M BOLTON THE CHIEF FINANCIAL OFFICER, CEDERBERG MUNICIPALITY: MR E ALFRED THE CHIEF FINANCIAL OFFICER, BERGRIVIER MUNICIPALITY: MR JA VAN NIEKERK THE CHIEF FINANCIAL OFFICER, SALDANHA BAY MUNICIPALITY: MR S VORSTER THE CHIEF FINANCIAL OFFICER, SWARTLAND MUNICIPALITY: MR K COOPER THE CHIEF FINANCIAL OFFICER, CAPE WINELANDS DISTRICT MUNICIPALITY: MS FA DU RAAN-GROENEWALD THE CHIEF FINANCIAL OFFICER, WITZENBERG MUNICIPALITY: MR C KRITZINGER THE CHIEF FINANCIAL OFFICER, DRAKENSTEIN MUNICIPALITY: MR J CARSTENS THE CHIEF FINANCIAL OFFICER, STELLENBOSCH MUNICIPALITY: MR M WÜST THE CHIEF FINANCIAL OFFICER, BREEDE VALLEY MUNICIPALITY: MR D MCTHOMAS THE CHIEF FINANCIAL OFFICER, LANGEBERG MUNICIPALITY: MR CF HOFFMANN THE CHIEF FINANCIAL OFFICER, OVERBERG DISTRICT MUNICIPALITY: MR J TESSELAAR THE CHIEF FINANCIAL OFFICER, THEEWATERSKLOOF MUNICIPALITY: MR D LOUW THE CHIEF FINANCIAL OFFICER, OVERSTRAND MUNICIPALITY: MS S REYNEKE-NAUDE THE CHIEF FINANCIAL OFFICER, CAPE AGULHAS MUNICIPALITY: MR H VAN BILJON THE CHIEF FINANCIAL OFFICER, SWELLENDAM MUNICIPALITY: MR H SCHLEBUSCH THE CHIEF FINANCIAL OFFICER, EDEN DISTRICT MUNICIPALITY: MS L HOEK THE CHIEF FINANCIAL OFFICER, KANNALAND MUNICIPALITY: MR N DELO THE CHIEF FINANCIAL OFFICER, HESSEQUA MUNICIPALITY: MS HJ VILJOEN THE CHIEF FINANCIAL OFFICER, MOSSEL BAY MUNICIPALITY: MR HF BOTHA THE CHIEF FINANCIAL OFFICER, GEORGE MUNICIPALITY: MR K JORDAAN THE CHIEF FINANCIAL OFFICER, OUDTSHOORN MUNICIPALITY: MR RF BUTLER (ACTING) THE CHIEF FINANCIAL OFFICER, BITOU MUNICIPALITY: MR F LÖTTER THE CHIEF FINANCIAL OFFICER, KNYSNA MUNICIPALITY: MR G EASTON THE CHIEF FINANCIAL OFFICER, CENTRAL KAROO DISTRICT MUNICIPALITY: MR N NORTJE (ACTING) THE CHIEF FINANCIAL OFFICER, LAINGSBURG MUNICIPALITY: MS A GROENEWALD THE CHIEF FINANCIAL OFFICER, PRINCE ALBERT MUNICIPALITY: MR J NEETHLING THE CHIEF FINANCIAL OFFICER, BEAUFORT WEST MUNICIPALITY: MR M BOOYSEN (ACTING) THE HEAD OFFICIAL: PROVINCIAL TREASURY (DR JC STEGMANN) THE HEAD: BRANCH FISCAL AND ECONOMIC SERVICES (MR H MALILA) THE HEAD: BRANCH GOVERNANCE AND ASSET MANAGEMENT (MR Z HOOSAIN) THE HEAD: PUBLIC POLICY SERVICES (MR H MALILA) (PRO TEM) THE HEAD: PROVINCIAL GOVERNMENT PUBLIC FINANCE (MS JD GANTANA) THE HEAD: LOCAL GOVERNMENT PULIC FINANCE (MR M SIGABI) (ACTING) THE HEAD: ASSET MANAGEMENT (MR IG SMITH) THE HEAD: FINANCIAL GOVERNANCE AND ACCOUNTING (MR A HARDIEN) THE CHIEF FINANCIAL OFFICER (MR A GILDENHUYS) THE HEAD: OFFICE OF THE FINANCE MINISTRY (MS T EVANS) THE SENIOR MANAGER: BUSINESS INFORMATION AND DATA MANAGEMENT (MR PP PIENAAR) THE SENIOR MANAGER: FINANCIAL GOVERNANCE (MR B VINK) THE SENIOR MANAGER: FISCAL POLICY (MR H MALILA) (PRO TEM) THE SENIOR MANAGER: INFRASTRUCTURE (MS JD GANTANA) (PRO TEM) THE SENIOR MANAGER: LOCAL GOVERNMENT ACCOUNTING (MS N OLIPHANT) THE SENIOR MANAGER: LOCAL GOVERNMENT BUDGET OFFICE (MR ML BOOYSEN) THE SENIOR MANAGER: LOCAL GOVERNMENT REVENUE AND EXPENDITURE (GROUP ONE) (MR F SABBAT) THE SENIOR MANAGER: LOCAL GOVERNMENT REVENUE AND EXPENDITURE (GROUP TWO) (MR M SIGABI) THE SENIOR MANAGER: LOCAL GOVERNMENT SUPPLY CHAIN MANAGEMENT (MR T RHADEBE) THE SENIOR MANAGER: PROVINCIAL GOVERNMENT ACCOUNTING (MR A REDDY) THE SENIOR MANAGER: PROVINCIAL GOVERNMENT BUDGET OFFICE (MS M KORSTEN) THE SENIOR MANAGER: PROVINCIAL GOVERNMENT FINANCE (EXPENDITURE MANAGEMENT) (MS A PICK) THE SENIOR MANAGER: PROVINCIAL GOVERNMENT SUPPLY CHAIN MANAGEMENT (MS N EBRAHIM) THE SENIOR MANAGER: STRATEGIC AND OPERATIONAL MANAGEMENT SUPPORT (MS A SMIT) THE SENIOR MANAGER: SUPPORTING AND INTERLINKED FINANCIAL SYSTEMS (MR A BASTIAANSE)

THE PROVINCIAL AUDITOR

MASTER RECORDS OFFICIAL: BUSINESS INFORMATION AND DATA MANAGEMENT

THE HEAD OF DEPARTMENT: LOCAL GOVERNMENT

THE CHIEF DIRECTOR: LOCAL GOVERNMENT BUDGET ANALYSIS – NATIONAL TREASURY (MR J HATTINGH) THE CHIEF DIRECTOR: MFMA IMPLEMENTATION – NATIONAL TREASURY (MR TV PILLAY)

ESTABLISHMENT OF MUNICIPAL ACCOUNTING WORKING COMMITTEE

1. Purpose

- 1.1 The purpose of this circular is to inform municipalities and municipal entities on the establishment of the Western Cape Municipal Accounting Working Committee, as discussed in the Municipal Accountants Forum (MAF), held on the 7th of February 2014.
- 1.2 To provide terms of reference and working procedures for the Municipal Accounting Working Committee.

2. Background

- 2.1 Section 122(1) of the MFMA prescribes that every municipality and municipal entity must for each financial year prepare annual financial statements which -
 - (a) Fairly presents the state of affairs of the municipality or entity, its performance against its budget, its management of revenue, expenditure, assets and liabilities, its business activities, its financial results, and its financial position as at the end of the financial year, and
 - (b) Disclose the information required in terms of sections 123, 124 and 125.
- 2.2 In terms of section 122(3) of the MFMA, both annual financial statements and consolidated annual financial statements must be prepared in accordance with generally recognised accounting practice prescribed in terms of section 91(1) (b) of the Public Finance Management Act.
- 2.3 As a result of a number of accounting and reporting issues raised by municipalities on the <u>pt.helpme@westerncape.gov.za</u>, which are reasonably widespread of importance and also further discussions during Forums, it was important for municipalities in the Province to arrive at a common understanding on accounting and reporting matters.
- 2.4 The establishment of the Municipal Accounting Working Committee is therefore crucial to facilitate discussions and promote consistency within the Province.

3. Objective

- 3.1 To discuss issues relating to financial accounting and reporting in the Province in the framework of the Standards of GRAP, which include implementation of GRAP Standards, Interpretations, Directives, and Guidelines;
- 3.2 To arrive at a collective understanding on accounting and reporting matters, as this would promote consistency and comparability of municipalities' financial statements within the Province;
- 3.3 To disseminate information on discussions held at the committee and or present Position Paper(s) to the Municipal Accountants Forum or Chief Financial Officers Forum;
- 3.4 Submit Position Paper(s) to National Treasury, Accounting Standards Board or Auditor General South Africa (if applicable) to provide information on any implementation issues with regard to an existing GRAP Standards and recommend appropriate action;
- 3.5 Monitor, communicate and share developments in accounting and reporting in the country.

4. Membership

- 4.1 The membership of the committee includes:
 - a. Municipal representatives:
 - 1. Hendolene Hansen
 - 2. Ian Engelmohr
 - 3. Koos Meyer
 - 4. Bradley Brown
 - 5. Hennie Le Roux/Vicky Basson
 - 6. Clint Le Roux
 - 7. Jameson Kearns
 - 8. Monique Steyl
 - 9. Pedro April
 - 10. David Valentine/Patrick Lekay
 - b. the Provincial Accountant General; and
 - c. representatives of the Provincial Treasury.

5. Working Procedures

- 5.1 Provincial Treasury will be the **Secretariat** for administration of the committee;
- 5.2 The **frequency of the meetings** will be quarterly; however it may vary depending on common issues raised on the helpdesk (PT helpme), at the Forums (MAF or CFO) as well as on the needs of the members;
- 5.3 The **agenda** will be set up by Provincial Treasury in consultation with members of the committee as well as on the resolutions taken on the MAF or CFO forums. The proposed agenda should be submitted with a short description of issues for discussion and relevant documentation;
- 5.4 Provincial Treasury will keep record of the discussion for each meeting and distributes the **minutes of meetings** to the members of the committee and present summary of discussion to the members of the MAF or CFO forums.
- 5.5 The **developed** Position Paper(s) will be presented to the Forums (MAF or CFO) for submission to the Accounting Standards Board, or Auditor General of South Africa and National Treasury.
- 6. Terms of Reference will be revised as the need arises.
- 7. Provincial Treasury would like to express its appreciation for your cooperation in this regard.

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MS N OLIPHANT DIRECTOR: LOCAL GOVERNMENT ACCOUNTING Date: 31 March 2014