

**APPROVED MINUTES OF THE MEETING OF HERITAGE WESTERN CAPE (HWC),
ARCHAEOLOGY, PALAEOLOGY AND METEORITES COMMITTEE (APM)
Held on Wednesday 2 August 2017 in the Boardroom, 1st Floor Protea
Assurance Building, Greenmarket Square, Cape Town at 09:00 AM**

1. OPENING AND WELCOME

The Chairperson, Dr Antonia Malan, officially opened the meeting at 09:10 and welcomed everyone present.

2. ATTENDANCE

Members

Dr Antonia Malan (AM)
Dr Lita Webley (LW)
Dr Mariagrazia Galimberti (MG)
Dr Ragna Redelstorff (RR)
Ms Cecilene Muller (CM)

Members of Staff

Mr Andrew September (AS)
Mr Olwethu Dlova (OD)
Ms Busisiwe Menzela (BM)
Ms Heidi Boise (HB)
Ms Waseefa Dhansay (WD)
Mr Zethembe Khuluse (ZK)

Visitors

Mr Jonathan Kaplan (JK)
Professor John Parkington (JP)

Observers

None

Absent

None

3. APOLOGIES

Dr Jayson Orton (JO)
Dr Steven Walker (SW)
Mr John Gribble (JG)
Ms Colette Scheermeyer (CS)
Mr Zwelibanzi Shiceka (ZS)
Mr Jonathan Windvogel (JW)
Ms Penelope Meyer (PM)

4. APPROVAL OF AGENDA

4.1 Dated 2 August 2017.

The Committee resolved to approve the agenda with additional items and minor amendments.

5. APPROVAL OF MINUTES AND MATTERS ARISING FROM PREVIOUS MEETING

5.1 Dated 5 July 2017.

The Committee resolved to approve the minutes with minor amendments.

6. DISCLOSURE OF INTEREST

None

7. CONFIDENTIAL MATTERS

7.1 None.

8. APPOINTMENTS

8.1 The Committee noted the appointment for item 12.3 set for 10:00 and item 15.1 set for 10:30.

9. ADMINISTRATIVE MATTERS

9.1 Section 36 Permit Application Form

The s.36 application form requires input on repositories from the forthcoming Human Remains Policy. As an interim measure it was suggested that the SAHRA s.36 form could be adjusted, or the HWC s.35 permit form could be adapted.

DECISION

An interim application form for s.36 applications, based on the SAHRA s.36 form and the HWC s.35 form, to be circulated for comment by APM and the final document to be presented for approval by Council on 16 August 2017.

AS

10. STANDING ITEMS

10.1 Site Visit Reports

10.1.1 Knysna / Plettenberg Bay region Site Inspection

AS reported that the site inspection was focused on the Knysna built environment but the team also visited the Robberg Peninsula area. The entrance gate was affected but the reserve was not. The surroundings of the rock shelter near the Fishermens Club and AAS Le Fleur grave is burned but the deposit in the shelter is not damaged. The fire has exposed large areas of ground and archaeological scatters may be visible that were previously obscured by vegetation. AM offered to suggest to archaeologists who have worked in the area that they may like to take the opportunity to look for archaeological remains.

11. POLICY AND PROCEDURES

11.1 Repatriation and Restitution Workshop

No further report.

11.2 Management of Archaeological Material

The draft document to be circulated for comments and final edits before the Council meeting of 16 August 2017. This will be presented at a workshop proposed on Monday 4, 11 or 18 September 2017.

The Management of Palaeontology is to be developed in a separate document.

11.3. Repository Workshop

AS recommended that an application form for Repositories is drafted and presented at a workshop to take place on Monday, 4, 11 or 18 September 2017.

DECISION

AS will request management to confirm the date of the workshop. A notice of the workshop to be sent to Interested and Affected Parties (I&APs).

11.4 Meteorites Management Policy

No further report.

11.5 Standard Paragraphs

No further report.

MATTERS DISCUSSED

12. PERMIT APPLICATIONS

12.1 Proposed Sampling and Dating of Bone and Charcoal fragments from Buffelskloof and Kangkara Rock Shelter, Kannaland: NM HM/KANNALAND/BUFFELLSKLOOF AND KANGKARA ROCK SHELTER

Case No: 17062910AS0712E

A Permit application for radiocarbon dating of faunal remains and charcoal from Buffelskloof and Kangkara sites was tabled.

Mr Andrew September gave a PowerPoint presentation.

Amongst other things, the following was discussed:

- Some of the material that was originally approved for dating turned out to be unsuitable. Alternative samples were proposed.

DECISION

The application to substitute samples for dating purposes was approved.

AS

12.2 Proposed archaeological monitoring for a proposed FNB Currency Depot, Erf 9787, Green Point, Cape Town: NM HM/CAPE TOWN/GREEN POINT/ERF 9787

Case No: 17060905AS0622E

Mr Andrew September gave a PowerPoint presentation.

Amongst other things, the following was discussed:

- A currency deposit vault near the Cobern Street burial ground is to be demolished. The structure is set deep into the ground and extends across the site.
- The consultant archaeologist suggested two options: (1) monitoring of demolition, or (2) test excavation prior to the development.

DECISION

The permit is approved for Option 1 and the consultant's recommendations are endorsed. The procedure to be followed if human remains are found, and before excavation, is as follows:

- In the event of burials being uncovered, HWC to be notified and the Section 36 application process applies (i.e. mitigation plan and public comment from relevant I&AP's).

AS

12.3 Emergency Rescue of Human Remains from Jacobsbaai Abalone Farm: NM HM/JACOBSBAAI ABALONE FARM

Emergency Permit Application was tabled.

Mr Andrew September gave a PowerPoint presentation.

Mr Jonathan Kaplan was present and took part in the discussion.

Amongst other things, the following was discussed:

- JK had not inspected the site personally before making the emergency application. The human remains were exposed during mechanical removal of dune material. This contravenes the undertaking by the contractor to have an archaeologist on site to monitor earthworks. However, work was immediately stopped and JK was alerted. An archaeologist will be on site for future earthworks.
- A burial was found nearby in 2008 when the abalone factory was constructed, (but with no associated artefacts). As a result, concerns were expressed by I&APs (now IRASA) in a letter dated 6 July 2016 in response to the HIA.
- The remains removed in 2008 are housed at UCT Department of Human Biology. JK tabled a letter dated 31 July 2017 confirming that the Department is able and willing to accession, store, analyse and report on the recent remains.
- JK assured the Committee that he has the necessary experience to perform the removal process.

DECISION

- The Emergency Permit to rescue human remains from Jacobsbaai Abalone Farm is approved on condition that:
 - UCT Department of Human Biology enters a formal agreement with the consultant (JK). The remains to be taken to UCT.
 - IRASA to be informed of the recovery of the human remains and asked for comment *before the remains are further handled or any forensic work takes place*. Preliminary investigation can only take place once IRASA has been consulted.
 - Any forensic report is submitted to HWC once preliminary investigations have taken place, but any destructive sampling will first require a permit to be applied for from HWC.
 - The remains are not used as class teaching material.
 - If further remains are found on the site, actions taken will depend on the context, but HWC must be notified.

AS

13 PERMIT REPORTS

13.1 None

14 SECTION 38 WORKPLAN APPLICATIONS

14.1 None

15 SECTION 38 WORKPLAN REPORTS

15.1 Clanwilliam Dam Mitigation Project, Cederberg: MA HM/CEDERBERG/CLANWILLIAM DAM

Case No: 14061920GT0814M

Mitigation Report for the recording and removal of Rock Art as part of the Clanwilliam Dam Mitigation were tabled.

Mr Andrew September gave a PowerPoint presentation.

Prof. John Parkington was present and took part in the discussion.

Amongst other things, the following was discussed:

- The report on the rock art authored by Dr Hollman is descriptive. The supporting detailed inventory of all recorded rock art sites has been submitted to HWC but is too large to upload to the HWC blog site.
- It was noted that JEP is not employed by PGS but oversaw part of the project. He reported that he was extremely impressed by the methodology and procedures of PGS and the rock-cutting experts.
- The two (CDE02 and CDW10) removed rock art panels were taken to and are securely stored at the Clanwilliam Living Landscape Project facility. The DWA has been approached to fund a display of selected items, including the rock art panels, in Clanwilliam, possibly in the Wild Flower Reserve.
- The Project Archive is extensive and includes oral history, digital records, etc. All artefacts and records are to be accessioned to Iziko Museums.
- The DWA is experiencing financial problems.
- The EIA and HIA recommended the removal of three rock art sites, but the third site (a panel of fat-tailed sheep – CDE01) is badly affected by soot / graffiti. It is also very difficult to relocate. During the mitigation project, it was decided not to remove this panel but HWC was not consulted.

DECISION

The Committee resolved to conduct a site inspection of the rock art at CDE01 (JO, CM and LW) and to make recommendations.

HWC requires a report from the Department of Water Affairs and Sanitation (DWA) regarding the current status of the Dam Extension project and plans for funding the conservation and display of the removed rock art panels.

AS

16 SECTION 38 (8) TO OTHER AUTHORITIES

16.1 Proposed Water Reservoir Tanks at Koeberg Nuclear Power Station, Farm Duynfontein 34, Melkbosstrand: NM HM/MELKBOSSTRAND/FARM DUYNFONTEIN 34

Case No: 16092709AS1006M

A Heritage Impact Assessment prepared by ACRM Consultants was tabled.

Mr Andrew September gave a PowerPoint presentation.

Amongst other things, the following was discussed:

- Given the existing information about the Koeberg site, the Committee is of the opinion that the archaeological context is disturbed with significance being already compromised, thus test pits and other sampling procedures are not necessary.

DECISION

The Committee has no objections to the proposed development at either alternative on condition that the following recommendations from the consultant, as revised below, are supported:

- Fossils and Stone Age artefacts are protected by law. Should evidence of a palaeontological/palynological nature be found on site by the Contractor (or any other party), e.g. bones not previously visible, work is to be stopped in that area immediately, and the Environmental Control Officer (ECO) notified. Failure to do so will result in a penalty and this must be carefully explained to workers during the Environmental Education Programme undertaken by the ECO. No palaeontological or archaeological material may be removed from the site without a permit from HWC.
- Training on the recognition of fossils to be given to the responsible persons working on site.
- Bulk earth works and excavation for foundations / infrastructure should be monitored by a palaeontologist or archaeologist with appropriate palaeontological knowledge and expertise. The frequency of this to be worked out *a priori* with the contractor to minimize time spent on site.
- Protocols for dealing with palaeontological / palynological (fossil pollens) monitoring and possible further mitigation must be included in the Environmental Management Plan (EMP).
- Should palaeontological and/or archaeological material be encountered, the ECO will advise on demarcation of this area and notify the specialist (palaeontologist/archaeologist with appropriate experience) to view material and ascertain whether further study of the area will be required.

AS

16.2 Amsterdam Battery on Erven 149294 & 9588, V&A Waterfront:NM HM/V&A WATERFRONT/AMSTERDAM BATTERY/ERVEN 149294 AND 9588

Case No: 15110515GT1110E

An Interpretation Plan and previous comment were tabled.

Mr Andrew September gave a PowerPoint presentation.

Amongst other things, the following was discussed:

- APM Committee has serious concerns about the delays and constraints around completing the archaeological investigations at the Amsterdam Battery, which is an extremely significant but vulnerable heritage resource. These findings must inform the CMP.
- The preliminary results of archaeological work indicate the survival of extensive sub-surface material.
- The obligations of the developer to facilitate archaeological investigations have not been fully met, and on the other hand regular site inspections by HWC have not taken place recently. (It is noted that the original case officer has since left HWC.)
- APM Committee is unable to provide an interim comment without a site inspection and consultation with the project manager and archaeologist.

INTERIM COMMENT

The Committee resolved to recommend to IACom that an urgent meeting is held on site between HWC (IACOM/APM), the project manager and the archaeological consultant / heritage consultant as appropriate. AM and CM to represent APM Committee.

AS

16.3 Proposed Extension of Dolomitic Limestone Mine and Construction of Lime Kilns on Farm Welverdiend 511, Vanrhynsdorp: NM VANRHYNSDORP/FARM WELVERDIEND 511

Case No: 1603109AS1129M

A Heritage Impact Assessment prepared by ACRM Consultants was tabled.

Mr Andrew September gave a PowerPoint presentation.

Amongst other things, the following was discussed:

- The HIA does not adequately address the historical heritage context of the area such as landscape elements (in particular pre-colonial occupation) and current land use/settlement patterns. This should form the general introduction to the HIA, the body of which is a summary of the findings and implications of the palaeontological and archaeological impact assessments (which are attached as specific detailed reports).
- The site comprises a widespread scatter of a Middle and some Early Stone Age artefacts. However, the archaeological methodology of plotting individual artefacts, in addition to artefact scatters, makes it difficult to identify the distribution of significant scatters (or sites) or allow for meaningful interpretation and assessment of significance.
- The HIA does not motivate or explain why certain stone artefact scatters are assigned IIIB significance and others IIIC. The HWC grading guide must be followed.
- It may not be necessary to sample all the scatters listed in the HIA as being of IIIB significance.
- The proposed buffer zones would not protect this type of widespread archaeology. There is no discussion of the impact of the development on areas between and around the two plotted areas. The collection of artefacts is therefore supported, but an archaeologist with the necessary Stone Age expertise must first assess the site and select those assemblages which should be targeted for collection.

COMMENT

The mitigation of selected sites is supported. A detailed work plan to be submitted with the following conditions:

- An archaeologist with the recognised expertise in Early and Middle Stone Age must assess and select those scatters which must be collected in order to retain a representative sample of the most significant ones.
- The workplan report must include a contextual and comparative analysis of the regional stone-age sites.

AS

17 SECTION 27: PROVINCIAL HERITAGE SITE

17.1 None.

18 REQUEST FOR EXCEPTION/OPINION/ADVICE

18.1 None.

19 REPORT BACK FROM OTHER MEETINGS WHEN RELEVANT

19.1 None.

20 OTHER MATTERS

20.1 None

21. ADOPTION OF RESOLUTIONS AND DECISIONS

The Committee adopted the resolutions and decisions and the minutes will be circulated for editing.

22 CLOSURE

The meeting adjourned at: 13:10

23 DATE OF NEXT MEETING:

6 September 2017

CHAIRPERSON _____

DATE _____

SECRETARY _____

DATE _____